

TÜRKİYE CUMHURİYETİ
AVRUPA BİRLİĞİ BAKANLIĞI



REPUBLIC OF TURKEY
MINISTRY FOR EU AFFAIRS

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NATIONAL ACTION PLAN FOR EU ACCESSION

PHASE-I

(November 2014 - June 2015)

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According to the second paragraph of Article 5 of the
Implementing Regulation on the
Procedure and Principles Concerning Bandrole, affixation of
banderol is not obligatory.



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CHAPTER 1: FREE MOVEMENT OF GOODS

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS¹ :

Screening Report for Chapter on "Free Movements of Goods" was conveyed to Turkey by the Portuguese Presidency on 17 October 2007.

Opening Benchmarks:

1. Removal of import permits or license requirements, as well as disproportionate requirements for certificates, for the products covered by the Customs Union, other than motor vehicles, and with particular reference to alcoholic beverages. Submission to the Commission of a plan for removing import permits on used motor vehicles.
2. Completing the internal screening of measures contrary to Article 28-30 of the EC Treaty (concerning the abolishment of quotas between the member states in exports and imports), provides a plan for their removal and introduces the mutual recognition clause in its legal order.
3. Presenting an action plan with milestones for the remaining alignment in the areas of horizontal and procedural measures, as well as pharmaceuticals.
4. Presenting to the Commission a comprehensive strategy with milestones for the upgrade of administrative capacity necessary for the implementation of the EC legislation on market surveillance.

¹ The Chapter on "Free Movements of Goods" cannot be opened to negotiations due to political blockage.

**MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:****2- SECONDARY LEGISLATION**

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	By-law on safety of toys	Directive 2009/48/EC of the European Parliament and of the Council of 18 June 2009 on the safety of toys	Revising the By-law on safety of toys (OG: 18.11.2003/ 25293) enacted with the aim of aligning with Council Directive 88/378/EEC, in line with Directive 2009/48/EC of the European Parliament and of the Council of 18 June 2009 on the safety of toys, which repealed Directive No 88/378/EEC	Preparations are ongoing	Ministry of Customs and Trade	First half of 2015
2	Amending the Communiqué on the implementation procedures and principles of type-approval of motor vehicles with respect to emissions from light passenger and commercial vehicles (Euro 5 and Euro 6) and on access to vehicle repair and maintenance	Commission Regulation (EU) No 136/2014 of 11 February 2014 amending Directive 2007/46/EC of the European Parliament and of the Council, Commission Regulation (EC) No 692/2008 as regards emissions from light passenger and commercial vehicles (Euro 5 and Euro 6) and Commission Regulation (EU) No 582/2011 as regards emissions from heavy duty vehicles	Amending the Communiqué (SGM-2009/22) in line with the Commission Regulation (EU) No 136/2014	Preparations are ongoing	Ministry of Science, Industry and Technology	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
	information (No: SGM-2009/22) (OG: 27.12.2009/ 27445)					
3	Amending By-law on the chemical fertilizers used in agriculture (OG: 18.03.2004/ 25406)	Commission Regulation (EU) No 463/2013 of 17 May 2013 Amending Regulation (EC) No 2003/2003 of the European Parliament and of the Council relating to fertilisers for the purposes of adapting annexes I, II and IV thereto to technical progress	Amending the By-law in consideration of the Commission Regulation (EU) No 463/2013	Preparations are on-going	Ministry of Food, Agriculture and Livestock	First half of 2015
4	Communiqué on eco-design requirements for computers and computer servers ²	Commission Regulation (EU) No 617/2013 of 26 June 2013 implementing Directive 2009/125/EC of the European Parliament and of the Council with regard to eco-design requirements for computers and computer servers	Aligning with the relevant EU legislation on eco-design requirements for computers and computer servers for the implementation of the By-law on eco-design requirements for energy-related products (OG: 07.10.2010/27722).	Preparations are on-going	Ministry of Science, Industry and Technology	First half of 2015
5	Amending the Communiqué on the eco design requirements for standby and off mode electric power consumption of electrical and electronic	Commission Regulation (EU) No 801/2013 of 22 August 2013 amending Regulation (EC) No 1275/2008 with regard to eco-design requirements for standby, off mode electric power consumption of electrical and	Aligning with the relevant EU legislation on the eco design requirements for standby and off mode electric power consumption of electrical and electronic household and office	Preparations are on-going	Ministry of Science, Industry and Technology	First half of 2015

² Measures between 4 and 12 are also included in Chapter 15 on "Energy".



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
	household and office equipment (OG:27.08.2011/28038) and the Communiqué on eco-design requirements for televisions (OG:23.09.2011/28063)	electronic household and office equipment, and amending Regulation (EC) No 642/2009 with regard to eco-design requirements for televisions.	equipment as well as on the eco-design requirements for televisions for the implementation of the By-law on eco-design requirements for energy-related products (OG: 07.10.2010/27722).			
6	Communiqué on eco-design requirements for infrared and non-directional household lamps	Commission Regulation (EC) No 859/2009 of 18 September 2009 amending Regulation (EC) No 244/2009 as regards the eco-design requirements on ultraviolet radiation of non-directional household lamps	Aligning with the relevant EU legislation on the Communiqué on eco-design requirements for infrared and non-directional household lamps for the implementation of the By-law on eco-design requirements for energy-related products	Preparations are on-going	Ministry of Science, Industry and Technology	First half of 2015
7	Amending the Communiqué on eco-design requirements for fluorescent lamps without integrated ballast, high intensity discharge lamps and ballasts (OG:27.08.2011/28038)	Commission Regulation (EC) No 245/2009 of 18 March 2009 implementing Directive 2005/32/EC of the European Parliament and of the Council with regard to eco-design requirements for fluorescent lamps without integrated ballast, for high intensity discharge lamps, and for ballasts and luminaires able to operate such lamps, and repealing Directive 2000/55/EC of the	Aligning with the relevant EU legislation on eco-design requirements for fluorescent lamps without integrated ballast, for high intensity discharge lamps, and for ballasts for the implementation of the By-law on eco-design requirements for energy-related products (OG: 07.10.2010/27722).	Preparations are on-going	Ministry of Science, Industry and Technology	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		European Parliament and of the Council, and Commission Regulation (EU) No 347/2010 of 21 April 2010 amending Commission Regulation (EC) No 245/2009.				
8	Amending the Communiqué on eco-design requirements for glandless standalone circulators (OG:23.09.2011/28063)	Commission Regulation (EU) No 622/2012 of 11 July 2012 amending Regulation (EC) No 641/2009 with regard to eco-design requirements for glandless standalone circulators and glandless circulators integrated in products	Aligning with the relevant EU legislation on eco-design requirements for electric motors for the implementation of the By-law on eco-design requirements for energy-related products (OG: 07.10.2010/27722).	Preparations are on-going	Ministry of Science, Industry and Technology	First half of 2015
9	Amending the Communiqué on eco-design requirements for electric motors (OG:07.02.2012/28197)	Commission Regulation (EU) No 4/2014 of 6 January 2014 amending Regulation (EC) No 640/2009 implementing Directive 2005/32/EC of the European Parliament and of the Council with regard to eco-design requirements for electric motors	Aligning with the relevant EU legislation on eco-design requirements for electric motors for the implementation of the By-law on eco-design requirements for energy-related products (OG: 07.10.2010/27722).	Preparations are on-going	Ministry of Science, Industry and Technology	First half of 2015
10	Communiqué on eco-design requirements for vacuum cleaners	Commission Regulation (EU) No 666/2013 of 8 July 2013 implementing Directive 2009/125/EC of the European Parliament and of the Council with	Aligning with the relevant EU legislation on eco-design requirements for vacuum cleaners for the implementation of the By-	Preparations are on-going	Ministry of Science, Industry and Technology	Second half of 2014



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		regard to eco-design requirements for vacuum cleaners	law on eco-design requirements for energy-related products (OG: 07.10.2010/27722).			
11	Communiqué on eco-design requirements for directional lamps and light emitting diode (LED) lamps	Commission Regulation (EU) No 1194/2012 of 12 December 2012 implementing Directive 2009/125/EC of the European Parliament and of the Council with regard to eco-design requirements for directional lamps, light emitting diode lamps and related equipment	Aligning with the relevant EU legislation on eco-design requirements for directional lamps and light emitting diode lamps for the implementation of the By-law on eco-design requirements for energy-related products (OG: 07.10.2010/27722).	Preparations are on-going	Ministry of Science, Industry and Technology	First half of 2015
12	Communiqué on eco-design requirements for domestic ovens and range hoods	Commission Regulation (EU) No 66/2014 of 14 January 2014 implementing Directive 2009/125/EC of the European Parliament and of the Council with regard to eco-design requirements for domestic ovens, hobs and range hoods	Aligning with the relevant EU legislation on eco-design requirements for domestic ovens and range hoods for the implementation of the By-law on eco-design requirements for energy-related products (OG: 07.10.2010/27722).	Preparations are on-going	Ministry of Science, Industry and Technology	Second half of 2014



3- INSTITUTION BUILDING AND OTHER WORK (Strategy Documents, action plans etc.)

No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
1	National Market Surveillance Strategy Document (2015- 2017) ³	Meeting the opening benchmark for the preparation of a comprehensive strategy document which includes the main elements and objectives for strengthening the administrative capacity necessary for the implementation of the EU legislation on market surveillance	National market surveillance strategy document has been prepared for the periods 2010-2012 and 2012-2014. In the Market Surveillance Coordination Board meeting on 17 June 2014, it was agreed to start the work for preparing a new strategy document which shall include national market surveillance policies for the period after 2014 and work towards this goal has started. The document will be submitted to the Ministry for European Union Affairs upon completion.	Ministry of Economy	Second half of 2014
2	Clinical Trials Database	Establishing a national database which will allow Turkey to follow clinical research EU Regulation No 536/2014 provides for the establishment of Europe- wide database. Turkey does not have access to the portal on clinical research as it is not an EU Member State.	The database is currently being prepared. 2001/20/EC has been aligned through the By-law on clinical trials (OG No. 28617 of 13 April 2013). By-law amending the By-law on clinical trials (OG No. 29041 of 25 June 2014) has been issued and the clause "this research shall be saved in a public database, provided that the confidentiality of personal data is observed" has been added to Article 13 (1) of the same By-law.	Ministry of Health	First half of 2015

³ National Market Surveillance Strategy Document (2015- 2017) is also referred to in Chapter 28 on "Consumer and Health Protection".



CHAPTER 2: FREEDOM OF MOVEMENT FOR WORKERS

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS⁴:

The official Screening Report of Chapter on "Freedom of Movement for Workers" has not yet been submitted to Turkey.

According to the unofficial information, no opening benchmark is expected for this Chapter.

However, the draft Screening Report states that the issue of access to labour market will be addressed at a later stage of the negotiations and the Commission will present, at that stage, a revised Draft Common Position Paper together with an "impact study".

⁴ The Chapter on "Freedom of Movement for Workers" cannot be opened to negotiations due to political blockage.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

3- INSTITUTION BUILDING AND OTHER WORK (Strategy Documents, action plans etc.)

No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
1	Increasing the capacity of the Social Security Institution and other relevant institutions and parties with respect to the European Health Insurance Card (EHIC)	Raising awareness of the Social Security Institution, other relevant institutions and social partners with respect to the <i>EHIC</i> through the “Capacity Building on the European Health Insurance Card (EHIC)” project launched in 2014 and to be finalized in the first half of 2015.	No arrangement has been done for institution building in this area	Social Security Institution	First half of 2015



CHAPTER 3: RIGHT OF ESTABLISHMENT AND FREEDOM TO PROVIDE SERVICES

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS⁵:

Screening Reports for Chapter on the "Right of Establishment and Freedom to Provide Services" was conveyed to Turkey by the Portuguese Presidency on 31 October 2007.

Opening Benchmark:

1. A detailed strategy which should include a timetable of all necessary steps in terms of legislative alignment and institutional capacity in order to comply with the acquis covered by this chapter should be prepared.

⁵ Chapter on "Right of Establishment and Freedom to Provide Services" cannot be opened to negotiations due to political blockage.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

1- PRIMARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Amending Law No. 4817 on the Work Permit for Foreigners (OG: 06.03.2003/ 25040)	<p>Directive 2004/38/EC of the European Parliament and of the Council of 29 April 2004 on the right of citizens of the Union and their family members to move and reside freely within the territory of the Member States amending Regulation (EEC) No 1612/68 and repealing Directives 64/221/EEC, 68/360/EEC, 72/194/EEC, 73/148/EEC, 75/34/EEC, 75/35/EEC, 90/364/EEC, 90/365/EEC and 93/96/EEC</p> <p>Council Directive 2005/71/EC of 12 October 2005 on a specific procedure for admitting third-country nationals for the purposes of scientific research</p> <p>Council Directive 2006/123/EC of the European Parliament and of the Council of 12 December 2006 on services in the internal market</p> <p>Directive 2011/98/EU of the European Parliament and of the</p>	Contributing to alignment with the EU legislation on freedom of establishment by reviewing work permit procedures for simplification purposes	Preparations are on-going	Ministry of Labour and Social Security	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		Council of 13 December 2011 on a single application procedure for a single permit for third-country nationals to reside and work in the territory of a Member State and on a common set of rights for third-country workers legally residing in a Member State				

2- SECONDARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	By-law on national qualifications framework (NQF) and its annex NQF paper ⁶	Recommendation of the European Parliament and of the Council of 23 April 2008 on the establishment of the European Qualifications Framework for lifelong learning (Text with EEA relevance) (2008/C 111/01)	Ensuring recognition and transparency of qualifications at the international level and supporting the mobility of individuals	Preparations are on-going	Vocational Qualifications Authority	First half of 2015

⁶ By-law on national qualifications framework (NQF) and its annex NQF paper is also referred to in Chapter 26 on "Education and Culture".



3- INSTITUTION BUILDING AND OTHER WORK (Strategy Documents, action plans etc.)

No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
1	Referencing NQF with European Qualifications Framework (EQF) and Referencing Report ⁷	Ensuring transparency of qualifications, promoting recognition of qualifications among different countries, ensuring comparison with other national qualifications frameworks	The approval process of the prepared NQF Paper is about to be completed. Referencing process has been initiated with the project financed under Erasmus+ and conducted by EQF national contact point.	Vocational Qualifications Authority Council of Higher Education Ministry of National Education	First half of 2015

⁷ Referencing NQF with European Qualifications Framework (EQF) and Referencing Report is also addressed in Chapter 26 on "Education and Culture".



CHAPTER 4: FREE MOVEMENT OF CAPITAL

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS:

The Chapter on "Free Movement of Capital" was opened to accession negotiations on 19 December 2008 during the French Presidency.

Closing Benchmarks:

1. With respect to capital movements and payments, Turkey makes significant progress in its legislative alignment with the acquis, as indicated in the Action Plan.
2. With respect to real estate acquisition by natural and legal persons of the EU Member States, Turkey presents an action plan including concrete measures and a timetable for the gradual liberalization of the acquisition of real estate by foreigners in line with the acquis.
3. With respect to anti-money laundering, including confiscation, Turkey advances its legislative alignment with the acquis, as well as with the recommendations of the Financial Action Task Force.
4. Turkey demonstrates through a track record that it has at its disposal an adequate administrative capacity to properly implement and enforce the relevant legislation in all areas related to anti-money laundering including confiscation.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

1- PRIMARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Law on the Ratification of the Council of Europe Convention on Laundering, Search, Seizure and Confiscation of the Proceeds from Crime and on Financing of Terrorism (CETS No. 198) ⁸	Recommendations of the Financial Action Task Force, which were revised in 2012, regarding the fight against money laundering and financing of terrorism	Increasing the efficiency of fight against money laundering and financing of terrorism at the national and international level. This Law is significant for meeting the closing benchmark of the Chapter	Submitted to the Prime Ministry	Ministry of Foreign Affairs Turkish Financial Crimes Investigation Board Ministry of Interior	First half of 2015

⁸ Law on the Ratification of the Council of Europe Convention on Laundering, Search, Seizure and Confiscation of the Proceeds from Crime and on Financing of Terrorism (CETS No. 198) are also referred to in Chapter 23 on "Judiciary and Fundamental Rights" and Chapter 24 on "Justice, Freedom and Security".



CHAPTER 6: COMPANY LAW

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS:

Chapter on "Company Law" has been opened to accession negotiations on 17 June 2008 during the Slovenian Presidency.

Closing Benchmarks:

1. Turkey adopts the Turkish Commercial Code, the Law on the entry into force and implementation of the Turkish Commercial Code, aligning with the acquis, as well as all relevant legislation aligning with the EU acquis
2. Turkey modifies the Capital Markets Law in line with the relevant acquis.
3. Turkey fully aligns its accounting, financial reporting and audit legislation, including its secondary legislation, with the acquis.
4. Turkey sets up the Turkish Auditing Standards Authority as the sole supreme authority in determining auditing standards and ethics, authorising independent auditors and audit companies under a public oversight system and monitoring their activities within the frame of quality assurance.
5. Turkey reinforces its capacity to appropriately implement and enforce the acquis under Company law.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

2- SECONDARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Amending the Communiqué on tangible fixed asset TMS 16 (OG:31.12.2005/26040) and the Communiqué on Turkish Accounting Standards regarding Agricultural Activities, TMS 41 (OG:24.02.2006/26090)	Regulation (EC) No 1606/2002 of the European Parliament and of the Council of 19 July 2002 on the application of international accounting standards	Updating the relevant TMS/IFRS Currently, full alignment with (EC) 1606/2002 has been achieved. However, IAS/IFRSs are updated constantly by International Accounting Standards Board.	Preparations are on-going	Turkish Public Oversight, Accounting and Auditing Standards Authority	Second half of 2014
2	Amending the Communiqué on Turkish Financial Reporting Standard (TFRS 11) regarding the Joint Agreements (OG:28.10.2011/28098)	Regulation (EC) No 1606/2002 of the European Parliament and of the Council of 19 July 2002 on the application of international accounting standards	Updating the relevant TMS/IFRS Currently, full alignment with (EC) 1606/2002 has been achieved. However, IAS/IFRSs are updated constantly by International Accounting Standards Board.	Preparations are on-going	Turkish Public Oversight, Accounting and Auditing Standards Authority	Second half of 2014
3	Amending the Communiqué on Turkish Financial Reporting Standard (TFRS Version 9-3) regarding the Financial Instruments (OG:28.10.2011/28098)	Regulation (EC) No 1606/2002 of the European Parliament and of the Council of 19 July 2002 on the application of international accounting standards	Updating relevant TMS/IFRS Currently, full alignment with (EC) 1606/2002 has been achieved. However,	Preparations are on-going	Turkish Public Oversight, Accounting and Auditing Standards Authority	Second half of 2014



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
			IAS/IFRSs are updated constantly by International Accounting Standards Board.			
4	Communiqué on Turkish Financial Reporting Standard (TFRS 14) regarding the Regulatory Deferral Accounts	Regulation (EC) No 1606/2002 of the European Parliament and of the Council of 19 July 2002 on the application of international accounting standards	Updating the relevant TMS/TFRS Currently, full alignment with (EC) 1606/2002 has been achieved. However, IAS/IFRSs are updated constantly by International Accounting Standards Board.	Preparations are on-going	Turkish Public Oversight, Accounting and Auditing Standards Authority	Second half of 2014
5	Communiqué on Turkish Financial Reporting Standard (TFRS 15) regarding the revenue from contracts with customers	Regulation (EC) No 1606/2002 of the European Parliament and of the Council of 19 July 2002 on the application of international accounting standards	Updating the relevant TMS/TFRS Currently, full alignment with (EC) 1606/2002 has been achieved. However, IAS/IFRSs are updated constantly by International Accounting Standards Board.	Preparations are on-going	Turkish Public Oversight, Accounting and Auditing Standards Authority	First half of 2015
6	Amending the Communiqué on Turkish Accounting Standard (TMS 27) regarding the Individual Financial Statements (OG:28.10.2011/28098)	Regulation (EC) No 1606/2002 of the European Parliament and of the Council of 19 July 2002 on the application of international accounting standards	Updating the relevant TMS/TFRS Currently, full alignment with (EC) 1606/2002 has been achieved. However, IAS/IFRSs are updated constantly by International Accounting Standards Board.	Preparations are on-going	Turkish Public Oversight, Accounting and Auditing Standards Authority	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
7	Amending the Communiqué on Turkish Financial Reporting Standard (TFRS Version 9-4) regarding the Financial Instruments (OG:18.09.2014/29123)	Regulation (EC) No 1606/2002 of the European Parliament and of the Council of 19 July 2002 on the application of international accounting standards	Updating the relevant TMS/TFRS Currently, full alignment with (EC) 1606/2002 has been achieved. However, IAS/IFRSs are updated constantly by International Accounting Standards Board.	Preparations are on-going	Turkish Public Oversight, Accounting and Auditing Standards Authority	First half of 2015
8	Communiqué on the code of ethics for statutory auditors	Directive 2006/43/EC of the European Parliament and of the Council of 17 May 2006 on statutory audits of annual accounts and consolidated accounts, amending Council Directives 78/660/EEC and 83/349/EEC and repealing Council Directive 84/253/EEC Directive 2014/56/EU of the European Parliament and of the Council of 16 April 2014 amending Directive 2006/43/EC on statutory audits of annual accounts and consolidated accounts Regulation (EU) No 537/2014 of the European Parliament and of the Council of 16 April 2014 on specific requirements regarding statutory audit of public-interest entities and repealing Commission Decision 2005/909/EC	Increasing the level of alignment with the EU legislation on the auditing standards and the audit reporting, through publication of Standard No 2400 regulating standards and code of ethics regarding the assurance engagements other than audits of historical financial statements, with the exception of information systems Through the Communiqués on National Auditing Standards, alignment with the provisions of EU Directives on auditing standards and audit reporting has been achieved.	Preparations are on-going	Turkish Public Oversight, Accounting and Auditing Standards Authority	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
9	Communiqué on the limited statutory audit standard (SBDS 2400), limited statutory audit of historical financial statements	Directive 2006/43/EC of the European Parliament and of the Council of 17 May 2006 on statutory audits of annual accounts and consolidated accounts, amending Council Directives 78/660/EEC and 83/349/EEC and repealing Council Directive 84/253/EEC Directive 2014/56/EU of the European Parliament and of the Council of 16 April 2014 amending Directive 2006/43/EC on statutory audits of annual accounts and consolidated accounts Regulation (EU) No 537/2014 of the European Parliament and of the Council of 16 April 2014 on specific requirements regarding statutory audit of public-interest entities and repealing Commission Decision 2005/909/EC	Increasing the level of alignment with the EU legislation on the auditing standards and the audit reporting, through publication of Standard No 2400 regulating standards and code of ethics regarding the assurance engagements other than audits of historical financial statements, with the exception of information systems Through the Communiqués on National Auditing Standards, alignment with the provisions of EU Directives on auditing standards and audit reporting has been achieved.	Preparations are on-going	Turkish Public Oversight, Accounting and Auditing Standards Authority	First half of 2015
10	Communiqué on the standard on assurance engagements (GDS 3000), assurance engagements other than audit or review of historical financial information or assurance engagements	Directive 2006/43/EC of the European Parliament and of the Council of 17 May 2006 on statutory audits of annual accounts and consolidated accounts, amending Council Directives 78/660/EEC and 83/349/EEC and repealing Council Directive 84/253/EEC	Increasing the level of alignment with the EU legislation on the auditing standards and the audit reporting, through publication of Standard No 2400 regulating standards and code of ethics regarding the assurance	Preparations are on-going	Turkish Public Oversight, Accounting and Auditing Standards Authority	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
	other than limited statutory audit	Directive 2014/56/EU of the European Parliament and of the Council of 16 April 2014 amending Directive 2006/43/EC on statutory audits of annual accounts and consolidated accounts Regulation (EU) No 537/2014 of the European Parliament and of the Council of 16 April 2014 on specific requirements regarding statutory audit of public-interest entities and repealing Commission Decision 2005/909/EC	engagements other than audits of historical financial statements, with the exception of information systems Through the Communiqués on National Auditing Standards, alignment with the provisions of EU Directives on auditing standards and audit reporting has been achieved.			
11	Communiqué on the standard on assurance engagements (GDS 3400), examination of prospective financial information	Directive 2006/43/EC of the European Parliament and of the Council of 17 May 2006 on statutory audits of annual accounts and consolidated accounts, amending Council Directives 78/660/EEC and 83/349/EEC and repealing Council Directive 84/253/EEC Directive 2014/56/EU of the European Parliament and of the Council of 16 April 2014 amending Directive 2006/43/EC on statutory audits of annual accounts and consolidated accounts Regulation (EU) No 537/2014 of the European Parliament and of the Council of 16 April 2014 on	Increasing the level of alignment with the EU legislation on the auditing standards and the audit reporting, through publication of Standard No 2400 regulating standards and code of ethics regarding the assurance engagements other than audits of historical financial statements, with the exception of information systems Through the Communiqués on National Auditing Standards, alignment with the provisions of EU	Preparations are on-going	Turkish Public Oversight, Accounting and Auditing Standards Authority	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		specific requirements regarding statutory audit of public-interest entities and repealing Commission Decision 2005/909/EC	Directives on auditing standards and audit reporting has been achieved.			
12	Communiqué on the standard on assurance engagements (GDS 3402), assurance reports on controls at a service organization	Directive 2006/43/EC of the European Parliament and of the Council of 17 May 2006 on statutory audits of annual accounts and consolidated accounts, amending Council Directives 78/660/EEC and 83/349/EEC and repealing Council Directive 84/253/EEC Directive 2014/56/EU of the European Parliament and of the Council of 16 April 2014 amending Directive 2006/43/EC on statutory audits of annual accounts and consolidated accounts Regulation (EU) No 537/2014 of the European Parliament and of the Council of 16 April 2014 on specific requirements regarding statutory audit of public-interest entities and repealing Commission Decision 2005/909/EC	Increasing the level of alignment with the EU legislation on the auditing standards and the audit reporting, through publication of Standard No 2400 regulating standards and code of ethics regarding the assurance engagements other than audits of historical financial statements, with the exception of information systems Through the Communiqués on National Auditing Standards, alignment with the provisions of EU Directives on auditing standards and audit reporting has been achieved.	Preparations are on-going	Turkish Public Oversight, Accounting and Auditing Standards Authority	First half of 2015
13	Communiqué on the standard on assurance engagements (GDS 3410), assurance engagements on	Directive 2006/43/EC of the European Parliament and of the Council of 17 May 2006 on statutory audits of annual accounts and consolidated accounts,	Increasing the level of alignment with the EU legislation on the auditing standards and the audit reporting, through	Preparations are on-going	Turkish Public Oversight, Accounting and Auditing	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
	greenhouse gas statements	amending Council Directives 78/660/EEC and 83/349/EEC and repealing Council Directive 84/253/EEC Directive 2014/56/EU of the European Parliament and of the Council of 16 April 2014 amending Directive 2006/43/EC on statutory audits of annual accounts and consolidated accounts Regulation (EU) No 537/2014 of the European Parliament and of the Council of 16 April 2014 on specific requirements regarding statutory audit of public-interest entities and repealing Commission Decision 2005/909/EC	publication of Standard No 2400 regulating standards and code of ethics regarding the assurance engagements other than audits of historical financial statements, with the exception of information systems Through the Communiqués on National Auditing Standards, alignment with the provisions of EU Directives on auditing standards and audit reporting has been achieved.		Standards Authority	
14	Communiqué on the standard on assurance engagements (GDS 3420), Assurance engagements to report on the compilation of pro forma financial information	Directive 2006/43/EC of the European Parliament and of the Council of 17 May 2006 on statutory audits of annual accounts and consolidated accounts, amending Council Directives 78/660/EEC and 83/349/EEC and repealing Council Directive 84/253/EEC Directive 2014/56/EU of the European Parliament and of the Council of 16 April 2014 amending Directive 2006/43/EC on statutory audits of annual accounts and	Increasing the level of alignment with the EU legislation on the auditing standards and the audit reporting, through publication of Standard No 2400 regulating standards and code of ethics regarding the assurance engagements other than audits of historical financial statements, with the exception of information systems	Preparations are ongoing	Turkish Public Oversight, Accounting and Auditing Standards Authority	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		consolidated accounts Regulation (EU) No 537/2014 of the European Parliament and of the Council of 16 April 2014 on specific requirements regarding statutory audit of public-interest entities and repealing Commission Decision 2005/909/EC	Through the Communiqués on National Auditing Standards, alignment with the provisions of EU Directives on auditing standards and audit reporting has been achieved.			
15	Communiqué on the standard on related services (IHS 4410), engagements to compile financial statements	Directive 2006/43/EC of the European Parliament and of the Council of 17 May 2006 on statutory audits of annual accounts and consolidated accounts, amending Council Directives 78/660/EEC and 83/349/EEC and repealing Council Directive 84/253/EEC Directive 2014/56/EU of the European Parliament and of the Council of 16 April 2014 amending Directive 2006/43/EC on statutory audits of annual accounts and consolidated accounts Regulation (EU) No 537/2014 of the European Parliament and of the Council of 16 April 2014 on specific requirements regarding statutory audit of public-interest entities and repealing Commission Decision 2005/909/EC	Increasing the level of alignment with the EU legislation on the auditing standards and the audit reporting, through publication of Standard No 2400 regulating standards and code of ethics regarding the assurance engagements other than audits of historical financial statements, with the exception of information systems Through the Communiqués on National Auditing Standards, alignment with the provisions of EU Directives on auditing standards and audit reporting has been achieved.	Preparations are on-going	Turkish Public Oversight, Accounting and Auditing Standards Authority	First half of 2015
16	Amending the By-law on Statutory Audit (OG: 16.12.2012/ 28509)	Directive 2014/56/EU of the European Parliament and of the Council of 16 April 2014 amending	Following a detailed legal analysis, aligning with the Directive 2014/56/EU and	Preparations are on-going	Turkish Public Oversight,	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		Directive 2006/43/EC on statutory audits of annual accounts and consolidated accounts Regulation (EU) No 537/2014 of the European Parliament and of the Council of 16 April 2014 on specific requirements regarding statutory audit of public-interest entities and repealing Commission Decision 2005/909/EC	Regulation (EU) No 537/2014, if necessary		Accounting and Auditing Standards Authority	



CHAPTER 7: INTELLECTUAL PROPERTY LAW

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS:

Chapter on "Intellectual Property Law" was opened to accession negotiations on 17 June 2008 during the Slovenian Presidency.

Closing Benchmarks:

1. Engaging in a successful dialogue on Intellectual Property Rights (IPR) issues according to the terms of reference submitted by the Commission to Turkey on 3 April 2008.
2. Ensuring sufficient administrative capacity for the enforcing institutions with a view to enforcing the rights concerning the fight against piracy and counterfeit.
3. Providing a satisfactory track record of investigations, prosecutions and judicial treatment of violations and an improved performance concerning the effective enforcement of Intellectual Property Law by Turkey, including a substantial reduction in the volume of counterfeited and pirated goods exported to the EU.
4. Completing the alignment with the Community acquis concerning the community exhaustion of rights and the introduction of supplementary protection certificates, and ensuring the enforcement of these rights by accession.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

1- PRIMARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	The Law amending Decree Law No. 551 on the Protection of Patent Rights and Certain Laws and Decree Laws (No. 556 and 554)	Directive 2008/95/EC of the European Parliament and of the Council of 22 October 2008 to approximate the laws of the Member States relating to trade marks	Increasing the level of alignment with the EU legislation on trademarks and remedying the problems in implementation	Submitted to the Turkish Grand National Assembly	Turkish Patent Institute	Second half of 2014
		Directive 98/71/EC of the European Parliament and of the Council of 13 October 1998 on the legal protection of designs	Increasing the level of alignment with the EU legislation on designs and remedying the problems in implementation			
		Regulation (EC) No 816/2006 of the European Parliament and of the Council of 17 May 2006 on compulsory licensing of patents relating to the manufacture of pharmaceutical products for export to countries with public health problems	Establishing a better functioning system, corresponding to the needs and facts of Turkey, consistent with the rules and standards under international agreements to which Turkey is a party			
		Directive 98/44/EC of the European Parliament and of the Council of 6 July 1998 on the legal protection of biotechnological inventions				



2- SECONDARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	By-law on the Decree Law No. 556 on the protection of trade marks (OG: 30.03.2013/28603)	Directive 2008/95/EC of the European Parliament and of the Council of 22 October 2008 to approximate the laws of the Member States relating to trade marks	Determining the implementation procedures following the adoption of the Law	Preparations are on-going	Turkish Patent Institute	First half of 2015
2	Implementing By-law on the Decree Law No. 554 on the protection of industrial designs (OG: 30.03.2013/28603)	Directive 98/71/EC of the European Parliament and of the Council of 13 October 1998 on the legal protection of designs Council Regulation (EC) No 6/2002 of 12 December 2001 on Community designs	Determining the implementation procedures following the adoption of the Law	Preparations are on-going	Turkish Patent Institute	First half of 2015
3	Implementing By-law on the Decree Law No. 551 on the protection of patent rights (OG: 30.03.2013/28603)	Directive 98/44/EC of the European Parliament and of the Council of 6 July 1998 on the legal protection of biotechnological inventions Regulation (EC) No 816/2006 of the European Parliament and of the Council of 17 May 2006 on compulsory licensing of patents relating to the manufacture of pharmaceutical products for export to countries with public health problems	Determining the implementation procedures following the adoption of the Law	Preparations are on-going	Turkish Patent Institute	First half of 2015



3- INSTITUTION BUILDING AND OTHER WORK (Strategy Documents, Action Plans etc.)

No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
1	National Intellectual Property Rights Strategy Document and Action Plan	Determining the national priorities and targets, enhancing the harmonisation between the policies on intellectual property rights (IPR) and development policies, establishing a general framework for the plan and strategies, increasing the contribution of intellectual property rights and related products to development	To be submitted to the Economy Coordination Board following the on-going final evaluation by relevant institutions and organisations	Turkish Patent Institute	Second half of 2014
2	2015 Training Programme for practitioners of intellectual property rights	Increasing the technical knowledge of staff related to IPR for effective protection of intellectual property rights and ensuring consistency in implementation of the legislation on intellectual property rights	Work has been initiated for organization of tailored activities for staff related to IPR.	Turkish Patent Institute Ministry of Culture and Tourism	Second half of 2014
3	2015 Activity Programme to raise awareness and consciousness on intellectual property rights among the public	Raising awareness among the public on intellectual property rights	Awareness raising activities of the relevant institutions and organizations are on-going.	Turkish Patent Institute Ministry of Culture and Tourism	Second half of 2014
4	Enhancing the technical equipment of combating piracy used by provincial inspection commissions, in terms of both quality and quantity.	Ensuring more efficient and faster inspections for combating piracy	Inspections for combating piracy are conducted by Provincial Inspection Commissions and law enforcement bodies. 35 barcode readers are currently actively used by device inspection commissions.	Ministry of Culture and Tourism	First half of 2015



No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
5	As regards cinematographic and musical works, creating a digital archive through transferring record, registration and banderol processing documents archived by Directorate General of Copyrights to the digital media	Responding reliably and promptly to the information and document requests during investigation and prosecution process on copyrights	Work to digitalise has been initiated for 150 thousand registration documents, 12 thousand decision documents, 50 thousand banderol proceeding documents and their file content archived by the Directorate General of Copyrights	Ministry of Culture and Tourism	First half of 2015



CHAPTER 8: COMPETITION POLICY

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS:

Screening Report for Competition Policy Chapter has been conveyed to Turkey by the Austrian Presidency on 28 June 2006.

Opening Benchmarks:

1. Ensuring transparency in the area of state aid by providing a comprehensive inventory of all state aid measures covered by the Association Council Decision No. 1/95 on implementing the final phase of the Customs Union.
2. Providing detailed information on the evolution of capacity in the steel sector and state aid given to each company since 2001.
3. Adopting a state aid law setting out general conditions and rules for authorization, monitoring the implementation and the recovery of state aid, for the purpose of implementing the obligations resulting from existing bilateral agreements between Turkey and the EU.
4. Setting up an operationally independent state aid authority with the powers necessary for the full application of the state aid rules resulting from existing bilateral agreements. This authority should have the power to authorize state aid schemes and individual aid grants, as well as the power for the recovery of the unlawfully granted aid. Until then, in line with the requirements of the Customs Union Agreement, the adoption of new aid schemes or extension of existing ones should be avoided.
5. Presenting an action plan, accepted by the Commission, with a clear timetable for the alignment of all remaining aid schemes or equivalent measures identified as incompatible with the obligations resulting from existing bilateral agreements between Turkey and the EU.
6. Adopting all necessary measures to ensure that no steel company benefits from state aid given in breach of the Agreement between the ECSC and Turkey on trade in coal and steel products.

Such state aids given since 2001 could be accepted by the Council under strict conditions to be embodied in a national restructuring programme (NRP); any such restructuring programme should, in order to better meet those strict conditions, be adopted before 1 September 2006.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

1- PRIMARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Law Amending the Law No. 4054 on Protection of Competition (OG:13.12.1994/22140)	<p>Council Regulation (EC) No 1/2003 of 16 December 2002 on the implementation of the rules on competition laid down in Articles 81 and 82 of the Treaty</p> <p>Council Regulation (EC) No 139/2004 of 20 January 2004 on the control of concentrations between undertakings</p> <p>Commission Regulation (EC) No 622/2008 of 30 June 2008 amending Regulation (EC) No 773/2004, as regards the conduct of settlement procedures in cartel cases Notice on agreements of minor importance which do not appreciably restrict competition under Article 101(1) of the Treaty on the Functioning of the European Union (De Minimis Notice)</p>	Increasing the alignment level with the EU law in antitrust area by introducing substantive and procedural amendments in mergers and also introducing de minimis, commitment and settlement procedures	Submitted to the Turkish Grand National Assembly	Competition Authority	First half of 2015



2- SECONDARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	By-law on the Settlement Procedures and Principles	Commission Regulation (EC) No 622/2008 of 30 June 2008 amending Regulation (EC) No 773/2004, as regards the conduct of settlement procedures in cartel cases Commission Notice on the conduct of settlement procedures in view of the adoption of Decisions pursuant to Article 7 and Article 23 of Council Regulation (EC) No 1/2003 in cartel cases	Laying down the settlement principles and procedures within the framework of the Law Amending Law No. 4054	Preparations are on-going ⁹	Competition Authority	First half of 2015
2	Communiqué on agreements, concerted actions and decisions that may not be investigated by the board according to market share and turnover thresholds	Notice on agreements of minor importance which do not appreciably restrict competition under Article 101(1) of the Treaty on the Functioning of the European Union (De Minimis Notice)	Laying down the criteria regarding the agreements, concerted actions and decisions of associations of undertakings that may not be investigated by the Board, e.g. market share and turnover thresholds within the framework of Law Amending the Law No. 4054	Preparations are on-going ¹⁰	Competition Authority	First half of 2015

⁹ It will be issued after the adoption of Draft Law Amending the Law No. 4054 on Protection of Competition

¹⁰ It will be issued after the adoption of Draft Law Amending the Law No. 4054 on Protection of Competition.



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
3	Communiqué on the procedures and principles on notification and examination of exemptions	Guidelines on the application of Article 81(3) of the Treaty (2004/C 101/08)	Laying down procedures and principles on notification and examination of exemptions, within the framework of Law Amending the Law No. 4054	Preparations are on-going ¹¹	Competition Authority	First half of 2015
4	Communiqué on the principles and procedures of commitments offered by the undertakings for the removal of competition concerns	Council Regulation (EC) No 1/2003 of 16 December 2002 on the implementation of the rules on competition laid down in Articles 81 and 82 of the Treaty	Laying down principles and procedures on commitment, within the framework of Law Amending the Law No. 4054	Preparations are on-going ¹²	Competition Authority	First half of 2015
5	Amending Communiqués on block exemptions	Council Regulation (EC) No 1215/1999 of 10 June 1999 amending Regulation No 19/65/EEC on the application of Article 81(3) of the Treaty to certain categories of agreements and concerted practices Commission Regulation (EU) No 330/2010 of 20 April 2010 on the application of Article 101(3) of the Treaty on the Functioning of the European Union to categories of	Revising current block exemption communiqués, within the framework of Law Amending the Law No. 4054	Preparations are on-going ¹³	Competition Authority	First half of 2015

¹¹ It will be issued after the adoption of Draft Law Amending the Law No. 4054 on Protection of Competition.

¹² It will be issued after the adoption of Draft Law Amending the Law No. 4054 on Protection of Competition.

¹³ It will be issued after the adoption of Draft Law Amending the Law No. 4054 on Protection of Competition.



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		<p>vertical agreements and concerted practices</p> <p>Commission Regulation (EU) No 461/2010 of 27 May 2010 on the application of Article 101(3) of the Treaty on the Functioning of the European Union to categories of vertical agreements and concerted practices in the motor vehicle sector</p> <p>Commission Regulation (EU) No 316/2014 of 21 March 2014 on the application of Article 101(3) of the Treaty on the Functioning of the European Union to categories of technology transfer agreements</p> <p>Commission Regulation (EU) No 267/2010 of 24 March 2010 on the application of Article 101(3) of the Treaty on the Functioning of the European Union to certain categories of agreements, decisions and concerted practices in the insurance sector</p> <p>Commission Regulation (EU) No 1217/2010 of 14 December 2010 on the application of Article 101(3) of the Treaty on the Functioning of the European Union</p>				



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		to certain categories of research and development agreements Commission Regulation (EU) No 1218/2010 of 14 December 2010 on the application of Article 101(3) of the Treaty on the Functioning of the European Union to certain categories of specialisation agreements				
6	Amending Communiqué concerning the mergers and acquisitions calling for the authorization of the competition board (OG:07.10.2010/27722)	Council Regulation (EC) No 139/2004 of 20 January 2004 on the control of concentrations between undertakings	Amending the relevant communiqué within the framework of the Law Amending the Law No. 4054	Preparations are on-going ¹⁴	Competition Authority	First half of 2015
7	Amending the Communiqué on hearings held vis-a-vis the Competition Board (O.G:24.04.2010/27561)	Commission Regulation (EC) No 773/2004 of 7 April 2004 relating to the conduct of proceedings by the Commission pursuant to Articles 81 and 82 of the EC Treaty Commission Regulation (EC) No 802/2004 of 7 April 2004 implementing Council Regulation (EC) No 139/2004 on the control of concentrations between undertakings	Laying down principles and procedures on hearings, within the framework of Law Amending the Law No. 4054	Preparations are on-going ¹⁵	Competition Authority	First half of 2015
8	Amending the Communiqué on the	Commission Notice on the handling of complaints by the	Readdressing the substantive and procedural	Preparations are on-going ¹⁶	Competition Authority	First half of 2015

¹⁴ It will be issued after the adoption of Draft Law Amending the Law No. 4054 on Protection of Competition.

¹⁵ It will be issued after the adoption of Draft Law Amending the Law No. 4054 on Protection of Competition.



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
	application procedure for infringements of competition (O.G:23.08.2012/28390)	Commission under Articles 81 and 82 of the EC Treaty (2004/C 101/05)	issues to be included in the applications and complaints regarding infringements of competition, within the framework of the Law Amending the Law No. 4054			
9	Amending the Communiqué on the regulation of the right of access to the file and protection of trade secrets (O.G:18.04.2010/27556)	Commission Notice on the rules for access to the Commission file in cases pursuant to Articles 81 and 82 of the EC Treaty, Articles 53, 54 and 57 of the EEA Agreement and Council Regulation (EC) No 139/2004	Amending the current Communiqué, within the framework of the Law Amending the Law No. 4054	Preparations are on-going ¹⁷	Competition Authority	First half of 2015
10	Amending the Guidelines on Mergers and Acquisitions	Council Regulation (EC) No 139/2004 of 20 January 2004 on the control of concentrations between undertakings Commission Consolidated Jurisdictional Notice under Council Regulation (EC) No 139/2004 on the control of concentrations between undertakings Guideline on the assessment of	Reissuing the guidelines on the basis of the Article regarding mergers and acquisitions, within the framework of the Law Amending the Law No. 4054	Preparations are on-going ¹⁸	Competition Authority	First half of 2015

¹⁶ It will be issued after the adoption of Draft Law Amending the Law No. 4054 on Protection of Competition.

¹⁷ It will be issued after the adoption of Draft Law Amending the Law No. 4054 on Protection of Competition

¹⁸ It will be issued after the adoption of Draft Law Amending the Law No. 4054 on Protection of Competition.



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		<p>non-horizontal mergers under the Council Regulation on the control of concentrations between undertakings (2008/C 265/07)</p> <p>Guideline on the assessment of horizontal mergers under the Council Regulation on the control of concentrations between undertakings (2004/C 31/03)</p>				
11	By-law on the monitoring and supervision of state aid for research and development and innovation	<p>Framework for State aid for research and development and innovation (2014/C 198/01)</p> <p>Commission Regulation (EU) No 651/2014 declaring certain categories of aid compatible with the internal market in application of Articles 107 and 108 of the Treaty</p>	Aligning with the EU acquis on state aids and fulfilling the obligations arising from Customs Union (Articles 34 and 39 of Decision 1/95 of the EC-Turkey Association Council) and Turkey-EU ECSC Free Trade Agreement (Article 7)	Preparations are on-going	Undersecretariat of Treasury ¹⁹	Second half of 2014
12	By-law on monitoring and auditing the state aids for promoting risk capital in the enterprises with certain qualities	<p>Guidelines on State aid to promote risk finance investments (2014/C 19/04)</p> <p>Commission Recommendation 2003/361/EC of 6 May 2003 concerning the definition of micro,</p>	Aligning with the EU acquis on state aids and fulfilling the obligations arising from Customs Union (Articles 34 and 39 of Decision 1/95 of the EC-Turkey Association	Preparations are on-going	Undersecretariat of Treasury	Second half of 2014

¹⁹ Undersecretariat of Treasury expressed as the responsible institution for the measures 11-25 means State Aids Monitoring and Supervision Board and General Directorate of State Aids.



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		small and medium-sized enterprises	Council) and Turkey-EU ECSC Free Trade Agreement (Article 7)			
13	By-law on the monitoring and supervision of regional State aid	Guideline on regional State aid for 2014-2020 (2013/C 209/01) Commission Regulation (EU) No 651/2014 declaring certain categories of aid compatible with the internal market in application of Articles 107 and 108 of the Treaty	Aligning with the EU acquis on state aids and fulfilling the obligations arising from Customs Union (Articles 34 and 39 of Decision 1/95 of the EC-Turkey Association Council) and Turkey-EU ECSC Free Trade Agreement (Article 7)	Preparations are on-going	Undersecretariat of Treasury	Second half of 2014
14	By-law on the monitoring and supervision of state aid for environmental protection	Guideline on State aid for environmental protection and energy 2014-2020 (2014/C 200/01) Commission Regulation (EU) No 651/2014 declaring certain categories of aid compatible with the internal market in application of Articles 107 and 108 of the Treaty	Aligning with the EU acquis on state aids and fulfilling the obligations arising from Customs Union (Articles 34 and 39 of Decision 1/95 of the EC-Turkey Association Council) and Turkey-EU ECSC Free Trade Agreement (Article 7)	Preparations are on-going	Undersecretariat of Treasury	Second half of 2014
15	By-law on determination of the reference interest rate that will be used for the determination of cash grant equivalent of State aid	Communication from the Commission on the revision of the method for setting the reference and discount rates (2008/C 14/02)	Aligning with the EU acquis on state aids and fulfilling the obligations arising from Customs Union (Articles 34 and 39 of Decision 1/95 of the EC-	Preparations are on-going	Undersecretariat of Treasury	Second half of 2014



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
			Turkey Association Council) and Turkey-EU ECSC Free Trade Agreement (Article 7)			
16	By-Law on the notification and examination procedures pursuant to the Law on the Monitoring and Supervision of State Aids	<p>Council Regulation (EC) No 659/1999 laying down detailed rules for the application of Article 93 of the EC Treaty.</p> <p>Commission Regulation (EC) No 794/2004 implementing Council Regulation (EC) No 659/1999 laying down detailed rules for the application of article 93 of the EC Treaty</p>	Aligning with the EU acquis on state aids and fulfilling the obligations arising from Customs Union (Articles 34 and 39 of Decision 1/95 of the EC-Turkey Association Council) and Turkey-EU ECSC Free Trade Agreement (Article 7)	Preparations are on-going	Undersecretariat of Treasury	Second half of 2014
17	By-Law on the notification and examination procedures pursuant to the Law on the Monitoring and Supervision of State Aids	Commission Regulation (EC) No 794/2004 implementing Council Regulation (EC) No 659/1999 laying down detailed rules for the application of article 93 of the EC Treaty	Aligning with the EU acquis on state aids and fulfilling the obligations arising from Customs Union (Articles 34 and 39 of Decision 1/95 of the EC-Turkey Association Council) and Turkey-EU ECSC Free Trade Agreement (Article 7)	Preparations are on-going	Undersecretariat of Treasury	Second half of 2014
18	By-law on the monitoring and supervision of regional State aid	Commission Notice on the application of Articles 87 and 88 of the EC Treaty to State aid in the form of guarantees (2008/C 155/02)	Aligning with the EU acquis on state aids and fulfilling the obligations arising from Customs Union (Articles 34 and 39 of Decision 1/95 of the EC-Turkey Association Council) and Turkey-EU ECSC Free Trade Agreement (Article 7)	Preparations are on-going	Undersecretariat of Treasury	Second half of 2014



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
19	By-law on Monitoring and Supervision of de minimis aids	Commission Regulation (EU) No 1407/2013 of 18 December 2013 on the application of Articles 107 and 108 of the Treaty on the Functioning of the European Union to de minimis aid	Aligning with the EU acquis on state aids and fulfilling the obligations arising from Customs Union (Articles 34 and 39 of Decision 1/95 of the EC-Turkey Association Council) and Turkey-EU ECSC Free Trade Agreement (Article 7)	Preparations are on-going	Undersecretariat of Treasury	Second half of 2014
20	By-law on the monitoring and supervision of State aids provided for employment, training and certain undertakings	<p>Communication from the Commission 'Criteria for the analysis of the compatibility of state aid for training subject to individual notification' (2009/C 188/01)</p> <p>Commission Regulation (EU) No 651/2014 declaring certain categories of aid compatible with the internal market in application of Articles 107 and 108 of the Treaty</p> <p>Communication from the Commission 'Criteria for the analysis of the compatibility of State aid for the employment of disadvantaged and disabled workers subject to individual notification' (2009/C 188/02)</p>	Aligning with the EU acquis on state aids and fulfilling the obligations arising from Customs Union (Articles 34 and 39 of Decision 1/95 of the EC-Turkey Association Council) and Turkey-EU ECSC Free Trade Agreement (Article 7)	Preparations are on-going	Undersecretariat of Treasury	Second half of 2014



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		Commission Recommendation 2003/361/EC of 6 May 2003 concerning the definition of micro, small and medium-sized enterprises				
21	By-law on the monitoring and supervision of state aids provided to undertakings in the form of sale and rental of public real estates or granting of easements on public real estates	Commission Communication on State aid elements in sales of land and buildings by public authorities (97/C 209/3)	Aligning with the EU acquis on state aids and fulfilling the obligations arising from Customs Union (Articles 34 and 39 of Decision 1/95 of the EC-Turkey Association Council) and Turkey-EU ECSC Free Trade Agreement (Article 7)	Preparations are on-going	Undersecretariat of Treasury	Second half of 2014
22	By-law on the monitoring and supervision of state aid to public undertakings and certain undertakings	Commission Directive 2006/111/EC of transparency of financial relations between Member States and public undertakings as well as on financial transparency within certain undertakings Commission Communication on EU state aid rules to compensation granted for the provision of services of general economic interest (2012/C 8/02) Commission Decision of	Aligning with the EU acquis on state aids and fulfilling the obligations arising from Customs Union (Articles 34 and 39 of Decision 1/95 of the EC-Turkey Association Council) and Turkey-EU ECSC Free Trade Agreement (Article 7)	Preparations are on-going	Undersecretariat of Treasury	Second half of 2014



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		<p>2012/21/EU on the application of Article 106(2) of the Treaty on the Functioning of the European Union to State aid in the form of public service compensation granted to certain undertakings entrusted with the operation of services of general economic interest</p> <p>Commission Communication 2012/C 8/03 on European Union framework for State aid in the form of public service compensation for the public service obligation</p> <p>Commission Regulation (EU) No 360/2012 on the application of Articles 107 and 108 of the Treaty on the Functioning of the European Union to de minimis aid granted to undertakings</p>				
23	By-law on the monitoring and supervision of state aid in the form of short-term export-credit insurance	Communication from the Commission to the member states on the application of Articles 107 and 108 of the Treaty on the Functioning of the European Union to short-term export-credit insurance (2012/C 392/01)	Aligning with the EU acquis on state aids and fulfilling the obligations arising from Customs Union (Articles 34 and 39 of Decision 1/95 of the EC-Turkey Association Council) and Turkey-EU ECSC Free Trade Agreement (Article 7)	Preparations are on-going	Undersecretariat of Treasury	Second half of 2014



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
24	By-law on the monitoring and supervision of state aid in the form of direct business taxation	Commission notice on the application of the State aid rules to measures relating to direct business taxation (98/C 384/03)	Aligning with the EU acquis on state aids and fulfilling the obligations arising from Customs Union (Articles 34 and 39 of Decision 1/95 of the EC-Turkey Association Council) and Turkey-EU ECSC Free Trade Agreement (Article 7)	Preparations are on-going	Undersecretariat of Treasury	Second half of 2014
25	By-law on the recovery of State aids	<p>Council Regulation (EC) No 659/1999 laying down detailed rules for the application of Article 93 of the EC Treaty.</p> <p>Commission Regulation (EC) No 794/2004 implementing Council Regulation (EC) No 659/1999 laying down detailed rules for the application of article 93 of the EC Treaty</p> <p>Commission Notice towards an effective implementation of Commission decisions ordering Member States to recover unlawful and incompatible State aid(2007/C 272/05)</p>	Aligning with the EU acquis on state aids, one of the components of the competition policy, and fulfilling the obligations arising from Customs Union (Articles 34 and 39 of Decision 1/95 of the EC-Turkey Association Council) and Turkey-EU ECSC Free Trade Agreement (Article 7)	Preparations are on-going	Undersecretariat of Treasury	Second half of 2014



CHAPTER 9 : FINANCIAL SERVICES

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS²⁰:

The Screening Report for Chapter on "Financial Services" was conveyed to Turkey by the German Presidency on June 2007.

Opening criteria have not yet been conveyed for this Chapter.

²⁰ The Chapter on "Financial Services" cannot be opened to negotiations due to political blockage.

**MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:****1. PRIMARY LEGISLATION**

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Amendment on Banking Law No:5411 (OG: 01.11.2005/25983- Repeated Edition)	Directive 2014/59/EU establishing a framework for the recovery and resolution of credit institutions and investment firms	Introduction of "bridge banking" into Turkey's current resolution regime in accordance with Directive 2014/59/EU	Preparations are on-going	Savings Deposit Insurance Fund (SDIF)	First half of 2015



CHAPTER 10: INFORMATION SOCIETY AND MEDIA

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS:

The Chapter on "Information Society and Media" was opened to accession negotiations on 19 December 2008 during the French Presidency.

Closing Benchmarks:

1. Turkey completes the legislative alignment with the acquis on electronic communications, in particular on universal service, consumer rights and spectrum management (including harmonisation of radiofrequency allocation), and with the acquis on information society services.
2. Turkey secures implementation of competitive safeguard measures against operators with significant market power following market analyses, and the general authorisation regime in line with the acquis. In particular, Turkey provides a track record of the enforcement of the rights of new entrants on the electronic communications market.
3. Turkey ensures sufficient administrative capacity to enforce the acquis in the field of electronic communications, as well as the transparency, predictability and independence of the telecommunications regulator.
4. Turkey adopts legislation aimed at transposing the acquis in the field of audiovisual policy, notably the Audiovisual Media Services Directive, including measures to ensure that the national legal framework complies with the principle of freedom of reception and retransmission of television broadcasts.
5. Turkey completes public consultation with the relevant stakeholders as regards the impact of the measures adopted in view of enhancing the transparency of the audiovisual regulatory process and the independence of the competent regulatory body, and reflects the findings as appropriate.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

1- PRIMARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Amending the Electronic Communication Law (OG:10.11.2008/27050)	<p>Directive 95/46/EC of the European Parliament and of the Council on the protection of individuals with regard to the processing of personal data and on the free movement of such data</p> <p>Directive 2002/58/EC of the European Parliament and of the Council concerning the processing of personal data and the protection of privacy in the electronic communications sector</p>	Introducing arrangements on processing and retention of personal data, and protecting the privacy in the electronic communication sector	A draft law was prepared for the amendment on Article 51 of the Law. Pursuant to the relevant decision of the Constitutional Court, Article 51 of the Electronic Communication Law will be repealed on 26 January 2015	Information and Communication Technologies Authority	First half of 2015
2	Law on the Regulation of Electronic Commerce	<p>Directive 2000/31/EC of the European Parliament and of the Council on certain legal aspects of information society services, in particular electronic commerce, in the Internal Market</p> <p>Directive 2002/58/EC of the European Parliament and of the Council concerning the processing of personal data and the protection of privacy in the electronic communications sector</p>	<p>Regulation of contracts concluded through commercial communications, electronic communications means and obligation to provide information</p> <p>Regulation of measures on electronic commerce, protection of parties performing electronic transactions</p>	The law was adopted by the Turkish Grand National Assembly on 23 October 2014 and the publication process is underway.	<p>Ministry of Justice</p> <p>Ministry of Customs and Trade</p>	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
			Harmonisation with the EU acquis through provision of a more secure and transparent means of internet based commercial activities			

2- SECONDARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Amending the By-law on authorisation in electronic communications sector(OG: 28.5.2009/27241)	Directive 2002/20/EC of the European Parliament and of the Council on the authorisation of electronic communications networks and services	Addressing the rights and obligations of operators; introducing the definition of general authorisation; and provision of a regulatory framework conducive to timely provision of innovative, new generation and convergent services and reduced administrative burden	Preparations are on-going	Information and Communication Technologies Authority	First half of 2015
2	Amending the By-law on number portability (OG: 2.7.2009/27276)	Directive 2002/22/EC of the European Parliament and of the Council on universal service and users' rights relating to electronic communications networks and services	Establishing a compensation mechanism for number porting process In accordance with Article 30(4.3) of Universal Service Directive	Preparations are on-going	Information and Communication Technologies Authority	First half of 2015



3- INSTITUTION BUILDING AND OTHER WORK (Strategy Documents, action plans etc.)

No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
1	Information Society Strategy and Action Plan	Establishing the technical, administrative and legislative infrastructure necessary to carry out the information society transformation process	Consultation process for the Draft Strategy and Action Plan has been completed. To be submitted to the Higher Planning Council.	Ministry of Development	First half of 2015



CHAPTER 11: AGRICULTURE AND RURAL DEVELOPMENT

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS²¹:

Screening Report for Chapter on "Agriculture and Rural Development" has been conveyed to Turkey by the German Presidency on 24 January 2007.

Opening Benchmarks:

1. Turkey establishes an IPARD Agency (Instrument for Pre-accession Assistance in Rural Development) accredited in compliance with EU requirements.
2. Turkey presents to the Commission a strategy to reverse the tendency of recent years of increasing importance of coupled direct support payments and price support measures in the agriculture budget, in favour of decoupled direct support in line with the current trend of the Common Agricultural Policy. This strategy should also include steps towards the alignment of public support for state economic enterprises with EU state aid rules, as well as the respect by such enterprises of the EU rules on transparency.
3. Turkey presents to the Commission a detailed strategy referring also to sensitive products such as cereals, sugar, milk, livestock, fruit and vegetables (including targets, deadlines, responsible authority and cost estimates) to ensure sound and reliable statistical information about agriculture and rural development, in order to reach a satisfactory level to start negotiations.
4. Turkey presents to the Commission a strategy on how it intends to further develop the system of land identification and the National Farmer Registration System to prepare for controls on agricultural land.
5. Turkey lifts restrictions on trade in beef meat, live bovine animals and derivate products.

²¹ The Chapter on "Agriculture and Rural Development" cannot be opened to negotiations due to political blockage.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

1- PRIMARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	The Law amending Decree Law No. 1/756 on the Protection of Patent Rights and Certain Laws and Decree Laws	Regulation (EU) No 1151/2012 of the European Parliament and of the Council on quality schemes for agricultural products and foodstuffs	Including producer groups as eligible applicants for the protection of geographical indication, regulating use of logo, reducing the reclamation period for applications, introducing reconciliation system and rearranging the control system.	Submitted to the Turkish Grand National Assembly	Turkish Patent Institute	Second half of 2014
2	Sugar Law	Regulation (EU) No 1308/2013 of the European Parliament and of the Council establishing a common organisation of the markets in agricultural products Commission Regulation (EC) No 967/2006 laying down detailed rules for the application of Council Regulation (EC) No 318/2006 as regards sugar production in excess of the quota	Aligning partially with the regulations on sugar sector	Submitted to the Turkish Grand National Assembly	The Turkish Sugar Authority	First half of 2015



2- SECONDARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Implementing By-law under Decree Law No. 555 on the Protection of Geographical Indications	Regulation (EU) No 1151/2012 of the European Parliament and of the Council on quality schemes for agricultural products and foodstuffs	Introducing the implementation principles	Preparations are on-going	Turkish Patent Institute	Second half of 2014

3- INSTITUTION BUILDING AND OTHER WORK (Strategy Documents, action plans etc.)

No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
1	Preparing the strategy to improve the Turkish agricultural statistics system and submitting to the European Commission ²²	Meeting the third opening criteria of the Chapter and ensuring production of reliable statistical data for use in the negotiations with the EU	Preparations are on-going	Ministry of Food, Agriculture and Livestock (MoFAL) Turkish Statistical Institute	First half of 2015
2	Preparation of the national geographical indications strategy document and action plan	Designing a national strategy for geographical indications and an action plan for its implementation	Preparations are on-going	Turkish Patent Institute	Second half of 2014

²² Strategy to Improve the Turkish Agricultural Statistics System is also addressed to in Chapter 18 on Statistics.



CHAPTER 12: FOOD SAFETY, VETERINARY AND PHYTOSANITARY POLICY

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS:

Chapter on “Food safety, veterinary and phytosanitary policy” was opened for accession negotiations during the Spanish Presidency on 30 June 2010.

Closing Benchmarks:

1. Turkey implements systems for identification and registration of animals that are compliant with the EU acquis and fully operational, including through implementing its commitments made in view of meeting the relevant opening benchmark.
2. Turkey submits an approved national programme for the upgrading of establishments for products of animal origin, including establishments for animal by-products. This programme must include a precise plan for the monitoring by the Turkish authorities of the process of upgrading establishments. As regards the milk sector, the national programme must include a strategy for the use of non-compliant raw milk. Turkey must also demonstrate sufficient progress in the implementation of this national programme. Furthermore, Turkey demonstrates that it has devoted sufficient human and financial resources for monitoring the process of upgrading the establishments covered by the national programme.
3. Turkey fulfils its obligations related to animal disease notification, ensuring satisfactory cooperation with the EU Member States, implements surveillance and control measures for animal diseases notifiable to the EU and contingency plans for major epizootic diseases as provided for under the acquis and fully applies the acquis in the area of Foot and Mouth Disease (FMD) by implementing a detailed eradication plan established in advance.
4. Turkey has transposed and implements an effective system for the control of Transmissible Spongiform Encephalopathies (TSEs): total feed ban, control of specified risk materials, TSEs testings.
5. Turkey has transposed the EU animal welfare legislation and ensured that the sector is aware and prepared, sufficiently in advance, for effective implementation at the latest by accession.
6. Turkey continues to set up and develop, in accordance with the acquis, the relevant administrative structures, in particular in order to implement a fully EU-compliant system for all relevant official controls, in particular operational Border Inspection Posts, including the funding of this system; Turkey further increases its administrative capacities and infrastructures; Turkey demonstrates that it will have sufficient administrative capacity to correctly implement and apply all the acquis covered by this chapter by accession.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

2- SECONDARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	By-law on welfare of farm animals	Council Directive 98/58/EC of 20 July 1998 concerning the protection of animals kept for farming purposes	Adopting a separate legislation for specific groups of animals that have been referred to in a single By-law (OG: 23.12.2011/28151) regarding animal welfare previously adopted to cover all those animal groups	Preparations are on-going	Ministry of Food, Agriculture and Livestock (MoFAL)	Second half of 2014
2	By-law on Minimum Rules for the Protection of Chickens Kept for Meat Production	Council Directive 2007/43/EC of 28 June 2007 laying down minimum rules for the protection of chickens kept for meat production	Laying down the requirements regarding the welfare of chickens kept for meat production	Preparations are on-going	Ministry of Food, Agriculture and Livestock (MoFAL)	Second half of 2014
3	By-law on minimum rules for the protection of calves	Council Directive 2008/119/EC of 18 December 2008 laying down minimum standards for the protection of calves	Adopting a separate legislation for specific groups of animals that have been referred to in a single By-law (OG: 23.12.2011/28151) regarding animal welfare previously adopted to cover all those animal groups	Preparations are on-going	Ministry of Food, Agriculture and Livestock (MoFAL)	Second half of 2014



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
4	By-law on Minimum Rules for the Protection of Laying Hens	Council Directive 1999/74/EC of 19 July 1999 laying down minimum standards for the protection of laying hens Commission Directive 2002/4/EC of 30 January 2002 on the registration of establishments keeping laying hens, covered by Council Directive 1999/74/EC	Adopting a separate legislation for specific groups of animals that have been referred to in a single By-law (OG: 23.12.2011/28151) regarding animal welfare previously adopted to cover all those animal groups	Preparations are on-going	Ministry of Food, Agriculture and Livestock (MoFAL)	Second half of 2014
5	Communiqué on the Rules As Regards Transshipment at the Border Inspection Post of Introduction of Consignment of Products Intended for Import	2011/215/EU: Commission Implementing Decision of 4 April 2011 implementing Council Directive 97/78/EC as regards transshipment at the border inspection post of introduction of consignments of products intended for import into the Union or for third countries	Arranging the transfer of animal products during their entry into the country	Preparations are on-going	Ministry of Food, Agriculture and Livestock (MoFAL)	First half of 2015
6	Circular on derogations from the conditions of approval for border inspection posts located in ports where fish is landed	93/352/EEC: Commission Decision of 1 June 1993 laying down derogations from the conditions of approval for border inspection posts located in ports where fish is landed	Laying down the derogations from the conditions of approval for border inspection posts located in ports where fish is landed	Preparations are on-going	Ministry of Food, Agriculture and Livestock (MoFAL)	First half of 2015
7	By-law on the reduced frequency of physical checks of consignments of certain products to be imported	94/360/EC: Commission Decision of 20 May 1994 on the reduced frequency of physical checks of consignments of certain products to be	Reducing the frequency of physical checks on certain products to be imported	Preparations are on-going	Ministry of Food, Agriculture and Livestock (MoFAL)	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		implemented from third countries, under Council Directive 90/675/EEC				
8	Instruction on the methods of veterinary checks for products from other countries destined for introduction into free zones, free warehouses, customs warehouses or operators supplying cross border means of sea transport	2000/571/EC : Commission Decision of 8 September 2000 laying down the methods of veterinary checks for products from third countries destined for introduction into free zones, free warehouses, customs warehouses or operators supplying cross border means of sea transport	Laying down the methods of veterinary checks for products from other countries destined for introduction into free zones, free warehouses, customs warehouses or operators supplying cross border means of sea transport	Preparations are on-going	Ministry of Food, Agriculture and Livestock (MoFAL)	First half of 2015
9	Communiqué on conditions for animal health governing imports of day old chicks and hatching eggs	Council Directive 2009/158/EC of 30 November 2009 on animal health conditions governing intra-Community trade in, and imports from third countries of, poultry and hatching eggs	Setting out the conditions of animal health governing imports of day old chicks and hatching eggs	Preparations are on-going	Ministry of Food, Agriculture and Livestock (MoFAL)	First half of 2015
10	By-law on preparation, submission and evaluation of applications regarding approval of feed additives	Commission Regulation (EC) No 429/2008 of 25 April 2008 on detailed rules for the implementation of Regulation (EC) No 1831/2003 of the European Parliament and of the Council as regards the preparation and the presentation of applications and the assessment and the authorisation of feed additives	Laying down all approval processes of feed additives	Preparations are on-going	Ministry of Food, Agriculture and Livestock (MoFAL)	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
11	Amending the By-law on Feed Hygiene (OG: 27.12.2011/28155)	Commission Regulation (EU) No 225/2012 of 15 March 2012 amending Annex II to Regulation (EC) No 183/2005 of the European Parliament and of the Council as regards the approval of establishments placing on the market, for feed use, products derived from vegetable oils and blended fats and as regards the specific requirements for production, storage, transport and dioxin testing of oils, fats and products derived thereof	Updating the rules regarding the approval of establishments placing on the market, for feed use, products derived from certain oils and fats	Preparations are on-going	Ministry of Food, Agriculture and Livestock (MoFAL)	First half of 2015
12	By-law on combat against bluetongue disease	Council Directive 2000/75/EC of 20 November 2000 laying down specific provisions for the control and eradication of bluetongue Commission Regulation (EC) No 1266/2007 of 26 October 2007 on implementing rules for Council Directive 2000/75/EC as regards the control, monitoring, surveillance and restrictions on movements of certain animals of susceptible species in relation to bluetongue	Laying down the requirements with regard to the diagnosis and control of bluetongue disease	Preparations are on-going	Ministry of Food, Agriculture and Livestock (MoFAL)	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
13	Amending the By-law on the identification, registration and monitoring of the bovine animals (OG:0212.2011/28130)	Commission Regulation (EC) No 509/1999 of 8 March 1999 concerning an extension of the maximum period laid down for the application of ear-tags to bison Commission Regulation (EC) No 644/2005 of 27 April 2005 authorising a special identification system for bovine animals kept for cultural and historical purposes on approved premises as provided for in Regulation (EC) No 1760/2000 of the European Parliament and of the Council Text with EEA relevance	Periods for identification and tagging of bison are different than other bovine animals. This period will be introduced to the By-law on bovine animals. The identification and registration periods of animals kept for special purposes, varies. These periods will be introduced to the By-law on bovine animals.	Preparations are on-going	Ministry of Food, Agriculture and Livestock (MoFAL)	First half of 2015
14	By-law on staging points on transport of animals	Council Regulation (EC) No 1255/97 of 25 June 1997 concerning Community criteria for staging points and amending the route plan referred to in the Annex to Directive 91/628/EEC	Setting up of staging points for control during the transport of animals	Preparations are on-going	Ministry of Food, Agriculture and Livestock (MoFAL)	First half of 2015
15	Turkish Food Codex By-law on pharmacologically active substances and their classification regarding maximum residue limits in foodstuff of animal origin of veterinary medicinal products	Commission Regulation (EU) No 37/2010 of 22 December 2009 on pharmacologically active substances and their classification regarding maximum residue limits in foodstuffs of animal origin	Updating the annex of the By-law	Adopted; to be published in the Official Gazette	Ministry of Food, Agriculture and Livestock (MoFAL)	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
16	Guidelines for the purpose of the risk-based animal health surveillance schemes regarding certain aquaculture diseases.	2008/896/EC: Commission Decision of 20 November 2008 on guidelines for the purpose of the risk-based animal health surveillance schemes provided for in Council Directive 2006/88/EC	Laying down the methods for the purpose of the risk-based animal health surveillance schemes regarding certain aquaculture diseases	Preparations are on-going	Ministry of Food, Agriculture and Livestock (MoFAL)	First half of 2015
17	Guideline for annual testing of breeding poultry for Newcastle disease	94/327/EC: Commission Decision of 19 May 1994 fixing the criteria for annual testing of breeding poultry for Newcastle disease, in application of Article 12 (2) of Council Directive 90/539/EEC	Laying down the principles and procedures of the annual test plans of breeding poultry for Newcastle disease	Preparations are on-going	Ministry of Food, Agriculture and Livestock (MoFAL)	First half of 2015
18	Circular regarding veterinary certificates of bees	Commission Regulation (EU) No 206/2010 of 12 March 2010 laying down lists of third countries, territories or parts thereof authorised for the introduction into the European Union of certain animals and fresh meat and the veterinary certification requirements	Laying down the rules related to the veterinary certificate of the bees requested during the entry into the country	Preparations are on-going	Ministry of Food, Agriculture and Livestock (MoFAL)	First half of 2015
19	Implementing By-law on animal health and veterinary certification conditions for import of bees	2007/240/EC: Commission Decision of 16 April 2007 laying down new veterinary certificates for importing live animals, semen, embryos, ova and products of animal origin into the Community	Laying down the rules for certification and the rules for animal health to be complied with for import of bees	Preparations are on-going	Ministry of Food, Agriculture and Livestock (MoFAL)	First half of 2015
20	Communiqué on pure-bred bovine animals	Council Directive 91/174/EEC of 25 March 1991 laying down	Arranging the issues such as stock farming of pure-bred	Preparations are on-going	Ministry of Food,	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		zootechnical and pedigree requirements for the marketing of pure-bred animals and amending Directives 77/504/EEC and 90/425/EEC	animals, production of their sperma, ovum, embryo, its implementation and trade		Agriculture and Livestock (MoFAL)	

3- INSTITUTION BUILDING AND OTHER WORK (Strategy Documents, action plans etc.)

No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
1	Updating the strategy paper prepared within the scope of the second opening benchmark aimed at the harmonization and implementation of the EU acquis in this Chapter	By taking into consideration the EU legislation in force in 2015, updating the strategy paper prepared within the scope of the second opening benchmark	The current strategy paper was updated and submitted to the Commission on June 2013.	Ministry of Food, Agriculture and Livestock (MoFAL)	First half of 2015



CHAPTER 14: TRANSPORT POLICY

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS²³:

The official Screening Report for the Chapter 14 on "Transport Policy" has not yet been submitted to Turkey.

According to the unofficial sources, two opening benchmarks are planned.

1. Turkey has provided a clear strategy for the progressive alignment on the acquis in the railway sector. The strategy should include detailed plans for the separation of functions regarding infrastructure management and provision of services with target dates as well as institutional capacity-building measures.
2. Turkey has engaged in a process towards the recognition of "Community Designation" and should provide a clear strategy for the progressive alignment with the acquis on the Single European Sky. The strategy should address an acceptable technical solution to ensure the necessary communication in order to guarantee the appropriate level of air safety in the South Eastern Mediterranean region.

²³ The Chapter 14 on "Transport Policy" cannot be opened to negotiations due to political blockage.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

2- SECONDARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	By-law on railway safety	Directive 2004/49/EC of the European Parliament and of the Council of 29 April 2004 on safety on the Community's railways and amending Council Directive 95/18/EC on the licensing of railway undertakings and Directive 2001/14/EC on the allocation of railway infrastructure capacity and the levying of charges for the use of railway infrastructure and safety certification	Laying down the rules related to the development and improvement of safety within the technical requirements of interoperability in railway transport, granting and monitoring safety documents to infrastructure and train operators	Preparations are ongoing	Ministry of Transport, Maritime Affairs and Communications	First half of 2015
2	By-law on the licensing of railway undertakings	Regulation (EEC) No 1192/69 of the Council of 26 June 1969 on common rules for the normalisation of the accounts of railway undertakings Regulation (EEC) No 1108/70 of the Council of 4 June 1970 introducing an accounting system for expenditure on infrastructure in respect of transport by rail, road and inland waterway Council Regulation (EC) No	Laying down the rules for access to the market, authorization and inspection of railway infrastructure and train operators, stations and similar undertakings and identifying the rights, obligations and responsibilities of them	Preparations are ongoing	Ministry of Transport, Maritime Affairs and Communications	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		<p>1/2003 of 16 December 2002 on the implementation of the rules on competition laid down in Articles 81 and 82 of the Treaty of Rome</p> <p>Regulation (EC) No 1370/2007 of the European Parliament and of the Council of 23 October 2007 on public passenger transport services by rail and by road and repealing Council Regulations (EEC) No. 1191/69 and 1107/70</p> <p>Council Regulation (EC) No 169/2009 of 26 February 2009 applying rules of competition to transport by rail, road and inland waterway</p> <p>Directive 2012/34/EU of the European Parliament and of the Council of 21 November 2012 establishing a single European railway area Text with EEA relevance</p>				
3	By-law on the licensing and registration of railway vehicles	<p>2011/665/EU: Commission Implementing Decision of 4 October 2011 on the European register of authorised types of railway vehicles</p> <p>Directive 2008/57/EC of the</p>	Laying down the principles related to the registration of all types of rolling stock and train sets including maintenance and repair vehicles that will operate on national railway	Preparations are on-going	Ministry of Transport, Maritime Affairs and Communications	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		<p>European Parliament and of the Council of 17 June 2008 on the interoperability of the rail system within the Community</p> <p>2007/756/EC: Commission Decision of 9 November 2007 adopting a common specification of the national vehicle register provided for under Articles 14(4) and (5) of Directives 96/48/EC and 2001/16/EC</p> <p>Commission Regulation (EU) No 445/2011 of 10 May 2011 on a system of certification of entities in charge of maintenance for freight wagons and amending Regulation (EC) No 653/2007</p>	infrastructure network			
4	By-law on access to railway infrastructure and allocation of railway infrastructure capacity	Directive 2012/34/EU of the European Parliament and of the Council of 21 November 2012 establishing a single European railway area Text with EEA relevance	Making arrangements to establish a system related to the allocation and charging of the infrastructure to ensure access to the national railway infrastructure within Turkey	Preparations are ongoing	Ministry of Transport, Maritime Affairs and Communications	First half of 2015
5	By-law on railway transport public service obligation	Regulation (EC) No 1370/2007 of the European Parliament and of the Council of 23 October 2007 on public passenger transport	Laying down the principles and procedures related to the fulfilment of the passenger transport	Preparations are ongoing	Ministry of Transport, Maritime Affairs and	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		services by rail and by road and repealing Council Regulations (EEC) No. 1191/69 and 1107/70	services within the scope of public service charter in cases where passenger transport services are not met commercially by a railway train operator as required		Communications	
6	By-law on certification of train drivers	Directive 2007/59/EC of the European Parliament and of the Council of 23 October 2007 on the certification of train drivers operating locomotives and trains on the railway system in the Community	Laying down the principles and procedures related to the certification and licencing of train drivers	Preparations are ongoing	Ministry of Transport, Maritime Affairs and Communications	First half of 2015
7	By-law on transport of dangerous goods by railway	Directive 2008/68/EC of the European Parliament and of the Council of 24 September 2008 on the inland transport of dangerous goods (Text with EEA relevance)	Improving safety for transport of dangerous goods by railway	Preparations are ongoing	Ministry of Transport, Maritime Affairs and Communications	First half of 2015
8	Amending the By-law on road traffic (OG: 18.07.1997/23053 - Repeated Edition)	Directive 2006/126/EC of the European Parliament and of the Council of 20 December 2006 on driving licences 93/704/EC: Council Decision of 30 November 1993 on the creation of a Community database on road accidents	Aligning with the amendments made in 2013 in the Law No. 2918 on Road Traffic in order to align with the EU regarding driving licences and the data collected on people who have lost their lives in traffic accidents	Preparations are ongoing	Ministry of Interior	Second half of 2014



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
9	By-law on combined transport of goods	Council Directive 92/106/EEC of 7 December 1992 on the establishment of common rules for certain types of combined transport of goods between Member States	Laying down the principles and procedures related to combined transport, creating an integrated, balanced, environmental friendly, safe and sustainable transport system	Preparations are on-going	Ministry of Transport, Maritime Affairs and Communications	Second half of 2014

3- INSTITUTION BUILDING AND OTHER WORK (Strategy Documents, action plans etc.)

No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
1	Combined Transport Strategy Paper for Turkey	Laying down the guidelines aimed at defining effective transport infrastructure and administrative organization in order to set up an integrated combined transport system for ensuring proper development of freight movement in the national and international markets; and also strengthening the geostrategic position of the country in the multimodal transport corridors.	Preparations are on-going	Ministry of Transport, Maritime Affairs and Communications	Second half of 2014



CHAPTER 15: ENERGY

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS²⁴ :

The official Screening Report of Chapter on "Energy" has not yet been submitted to Turkey.

According to the unofficial information, no opening benchmark is expected for this Chapter.

²⁴ The Chapter on "Energy" cannot be opened to negotiations due to political blockage.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

1- PRIMARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Amending the Law No. 4646 on Natural Gas Market (OG: 02.05.2001/24390)	<p>Directive 2009/73/EC of the European Parliament and of the Council of 13 July 2009 concerning common rules for the internal market in natural gas and repealing Directive 2003/55/EC</p> <p>Regulation (EU) No 994/2010 of the European Parliament and of the Council of 20 October 2010 concerning measures to safeguard security of gas supply and repealing Council Directive 2004/67/EC Text with EEA relevance</p>	The Law on Natural Gas Market (OG: 02.05.2001/24390) is being revised in order to increase the participation of the private sector in the market, identify the national system operator, introduce arrangements for storage and LNG activities, provide security of supply, and introduce arrangements regarding suppliers to final customers and organized wholesale natural gas market.	Submitted to the Turkish Grand National Assembly	Ministry of Energy and Natural Resources	First half of 2015



2- SECONDARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Communiqué on the energy labelling of ovens and range hood	Commission Delegated Regulation (EU) No 65/2014 of 1 October 2013 supplementing Directive 2010/30/EU of the European Parliament and of the Council with regard to the energy labelling of domestic ovens and range hoods Text with EEA relevance	Aligning with the relevant EU legislation on energy labelling of domestic ovens and range hoods within the scope of the implementation of the By-law on the indication by labelling and standard product information of the consumption of energy and other resources by energy-related products	Adopted; to be published in the Official Gazette	Ministry of Science, Industry and Technology	Second half of 2014
2	Communiqué on the energy labelling of electrical lamps and luminaires	Commission Delegated Regulation (EU) No 874/2012 of 12 July 2012 supplementing Directive 2010/30/EU of the European Parliament and of the Council with regard to energy labelling of electrical lamps and luminaires	Aligning with the relevant EU legislation on energy labelling of electrical lamps and luminaires within the scope of the implementation of the By-law on the indication by labelling and standard product information of the consumption of energy and other resources by energy-related products	Preparations are on-going	Ministry of Science, Industry and Technology	First half of 2015
3	Communiqué on the energy labelling of vacuum cleaners	Commission Delegated Regulation (EU) No 665/2013 of 3 May 2013 supplementing Directive 2010/30/EU of the	Aligning with the relevant EU legislation on energy labelling of vacuum cleaners within the scope	Adopted; to be published in the Official Gazette	Ministry of Science, Industry and Technology	Second half of 2014



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		European Parliament and of the Council with regard to energy labelling of vacuum cleaners	of the implementation of the By-law on the indication by labelling and standard product information of the consumption of energy and other resources by energy-related products			
4	Communiqué on eco-design requirements for computers and computer servers ²⁵	Commission Regulation (EU) No 617/2013 of 26 June 2013 implementing Directive 2009/125/EC of the European Parliament and of the Council with regard to eco-design requirements for computers and computer servers	Aligning with the relevant EU legislation on eco-design requirements for computers and computer servers within the scope of the implementation of the By-law on eco-design requirements for energy-related products	Preparations are on-going	Ministry of Science, Industry and Technology	First half of 2015
5	Amending the Communiqué on the ecodesign requirements for standby and off mode electric power consumption of electrical and electronic household and office equipment (OG:27.08.2011/28038) and the Communiqué on eco-design requirements for televisions	Commission Regulation (EU) No 801/2013 of 22 August 2013 amending Regulation (EC) No 1275/2008 with regard to eco-design requirements for standby, off mode electric power consumption of electrical and electronic household and office equipment, and amending Regulation (EC) No 642/2009 with regard to eco-design requirements for televisions.	Aligning with the relevant EU legislation on the ecodesign requirements for the standby and off mode electric power consumption of electrical and electronic household and office equipment as well as on the eco-design requirements for televisions within the scope of the	Preparations are on-going	Ministry of Science, Industry and Technology	First half of 2015

²⁵ The measures specified in the lines between 4 and 12 are also mentioned under Chapter 1- Free Movement of Goods.



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
	(OG:23.09.2011/28063)		implementation of the By-law on eco-design requirements for energy-related products			
6	Communiqué on eco-design requirements for infrared and non-directional household lamps	Commission Regulation (EC) No 859/2009 of 18 September 2009 amending Regulation (EC) No 244/2009 as regards the eco-design requirements on ultraviolet radiation of non-directional household lamps	Aligning with the relevant EU legislation on eco-design requirements for infrared and non-directional household lamps within the scope of the implementation of the By-law on eco-design requirements for energy-related products	Preparations are on-going	Ministry of Science, Industry and Technology	First half of 2015
7	Amending the Communiqué on eco-design requirements for fluorescent lamps without integrated ballast and for high intensity discharge lamps and ballasts (OG:27.08.2011/28038)	Commission Regulation (EC) No 245/2009 of 18 March 2009 implementing Directive 2005/32/EC of the European Parliament and of the Council with regard to eco-design requirements for fluorescent lamps without integrated ballast, for high intensity discharge lamps, and for ballasts and luminaires able to operate such lamps, and repealing Directive 2000/55/EC of the European Parliament and of the Council and Commission Regulation (EU) No 347/2010 of 21 April 2010	Aligning with the relevant EU legislation on eco-design requirements for fluorescent lamps without integrated ballast, for high intensity discharge lamps, and for ballasts within the scope of the implementation of the By-law on eco-design requirements for energy-related products	Preparations are on-going	Ministry of Science, Industry and Technology	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		amending Commission Regulation (EC) No 245/2009 as regards the ecodesign requirements for fluorescent lamps without integrated ballast, for high intensity discharge lamps, and for ballasts and luminaires able to operate such lamps				
8	Amending the Communiqué on eco-design requirements for glandless standalone circulators (OG:23.09.2011/28063)	Commission Regulation (EU) No 622/2012 of 11 July 2012 amending Regulation (EC) No 641/2009 with regard to eco-design requirements for glandless standalone circulators and glandless circulators integrated in products	Aligning with the relevant EU legislation on eco-design requirements for glandless standalone circulators within the scope of the implementation of the By-law on eco-design requirements for energy-related products	Preparations are on-going	Ministry of Science, Industry and Technology	First half of 2015
9	Amending the Communiqué on eco-design requirements for electric motors (OG:07.02.2012/28197)	Commission Regulation (EU) No 4/2014 of 6 January 2014 amending Regulation (EC) No 640/2009 implementing Directive 2005/32/EC of the European Parliament and of the Council with regard to eco-design requirements for electric motors	Aligning with the relevant EU legislation on eco-design requirements for electric motors within the scope of the implementation of the By-law on eco-design requirements for energy-related products	Preparations are on-going	Ministry of Science, Industry and Technology	First half of 2015
10	Communiqué on eco-design requirements for	Commission Regulation (EU) No 666/2013 of 8 July 2013	Aligning with the relevant EU legislation on eco-	Adopted; to be published in the Official	Ministry of Science,	Second half of 2014



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
	vacuum cleaners	implementing Directive 2009/125/EC of the European Parliament and of the Council with regard to eco-design requirements for vacuum cleaners	design requirements for vacuum cleaners within the scope of the implementation of the By-law on eco-design requirements for energy-related products	Gazette	Industry and Technology	
11	Communiqué on eco-design requirements for directional lamps and light emitting diode (LED) lamps	Commission Regulation (EU) No 1194/2012 of 12 December 2012 implementing Directive 2009/125/EC of the European Parliament and of the Council with regard to eco-design requirements for directional lamps, light emitting diode lamps and related equipment	Aligning with the relevant EU legislation on eco-design requirements for directional lamps and light emitting diode lamps within the scope of the implementation of the By-law on eco-design requirements for energy-related products	Preparations are on-going	Ministry of Science, Industry and Technology	First half of 2015
12	Communiqué on eco-design requirements for domestic ovens and range hoods	Commission Regulation (EU) No 66/2014 of 14 January 2014 implementing Directive 2009/125/EC of the European Parliament and of the Council with regard to eco-design requirements for domestic ovens, hobs and range hoods	Aligning with the relevant EU legislation on eco-design requirements for domestic ovens and range hoods within the scope of the implementation of the By-law on eco-design requirements for energy-related products	Adopted; to be published in the Official Gazette	Ministry of Science, Industry and Technology	Second half of 2014



3- INSTITUTION BUILDING AND OTHER WORK (Strategy Documents, action plans etc.)

No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
1	Turkey's National Renewable Energy Action Plan	Revealing renewable energy national policy and current situation regarding renewable energy and developing strategies for the promotion of renewable energy in Turkey in order to achieve 2023 renewable energy targets considering the Directive 2009/28/EC of the European Parliament and of the Council of 23 April 2009 on the promotion of the use of energy from renewable sources and amending and subsequently repealing Directives 2001/77/EC and 2003/30/EC	Preparations are on-going	Ministry of Energy and Natural Resources	Second half of 2014



CHAPTER 16: TAXATION

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS:

Chapter 16 on "Taxation" was opened to accession negotiations during the Czech Presidency on 30 June 2009.

Closing Benchmarks:

1. Turkey makes significant progress towards alignment in the fields of VAT and excise duties, and presents a detailed timetable to reach full compliance with the EU acquis in the remaining areas. Turkey fully eliminates the discriminatory taxation of alcoholic beverages, imported tobacco and imported cigarettes, in line with its obligations, by implementing the Action Plan of the Republic of Turkey of 18 May 2009, including the additional information annexed to this Action Plan in accordance with the commitments taken and the timetable set, or by fully eliminating this discriminatory taxation earlier than by the dates indicated in this Plan.
2. Turkey demonstrates that it has adequate administrative capacity to implement and enforce its tax legislation and to effectively collect tax dues and control its taxpayers with the required infrastructure in its central and local tax offices. In particular, Turkey shall have in place all arrangements to have the Central Liaison Office and the Excise Liaison Office established, sufficiently staffed and operational upon accession.
3. Turkey presents to the Commission a comprehensive and coherent strategy towards IT Interconnectivity, and reaches sufficient progress in developing all related IT interconnectivity systems, in particular for the VAT Information Exchange System (VIES) and the Excise Movement Control System (EMCS).



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

1- PRIMARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Law ratifying the European Convention on Mutual Administrative Assistance in Tax Matters (CETS No. 127)	European Convention on Mutual Administrative Assistance In Tax Matters (CETS No.127) intended for comprehensive cooperation through exchange of information, simultaneous tax examinations, tax examinations abroad, assistance in recovery of tax claims and service of documents among the Parties	Combatting tax avoidance and evasion effectively through the transposition of the relevant international arrangements on administrative cooperation and mutual assistance in tax matters and achieving convergence to the relevant EU acquis	Submitted to the Turkish Grand National Assembly	Ministry of Finance	First half of 2015
2	Law ratifying the European Convention on Mutual Administrative Assistance in Tax Matters (CETS No. 208)	Protocol amending the European Convention on Mutual Administrative Assistance In Tax Matters (CETS No. 208) intended for comprehensive cooperation through exchange of information, simultaneous tax examinations, tax examinations abroad, assistance in recovery of tax claims and service of documents among the Parties	Combatting tax avoidance and evasion effectively through the transposition of the relevant international arrangements on administrative cooperation and mutual assistance in tax matters and achieving convergence to the relevant EU acquis	Submitted to the Turkish Grand National Assembly	Ministry of Finance	First half of 2015



2- SECONDARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Decision of Council of Ministers Amending the special consumption tax (excise duty) rates	Council Directive 92/83/EEC of 19 October 1992 on the harmonization of the structures of excise duties on alcohol and alcoholic beverages and Council Directive 92/84/EEC of 19 October 1992 on the approximation of the tax rates on alcohol and alcoholic beverages	Making arrangements regarding alcohol and alcoholic beverages according to the timetable in 2009 Action Plan to eliminate discriminatory taxation	Preparations are on-going	Ministry of Finance	First half of 2015
2	Decision of Council of Ministers Amending the special consumption tax (excise duty) rates	Council Directive 2002/10/EC of 12 February 2002 amending Directives 92/79/EEC, 92/80/EEC and 95/59/EC as regards the structure and rates of excise duty applied on manufactured tobacco and Council Directive 2011/64/EU of 21 June 2011 on the structure and rates applicable to manufactured tobacco	Making arrangements regarding cigarettes and tobacco fund according to the timetable in 2009 Action Plan to eliminate discriminatory taxation	Preparations are on-going	Ministry of Finance	First half of 2015



3- INSTITUTION BUILDING AND OTHER WORK (Strategy Documents, action plans etc.)

No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
1	Signing a Protocol between the Ministry of Finance and the Ministry of Customs and Trade on Common Communication Network (CCN) and Common System Interface (CSI) used by the EU Member or Candidate States	Fulfilling the relevant closing benchmarks through inter-institutional cooperation for the use of CCN/CSI, which is configured under the Ministry of Customs and Trade by the Ministry of Finance and the Revenue Administration for electronic exchange of information and operation of Fiscalis Programme	Preparations are on-going	Ministry of Finance Ministry of Customs and Trade	First half of 2015



CHAPTER 18: STATISTICS

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS:

Chapter 18 on "Statistics" was opened to accession negotiations on 26 June 2007 during the German Presidency.

Closing Benchmarks:

1. Turkey submits to the Commission (Eurostat) a detailed description on progress made in setting up the farm register, including a timetable and means for its completion. Moreover, Turkey submits a detailed description of the foreseen methodology and organisational set-up to be used for the collection of statistics on crop production statistics, livestock, meat production, milk production, dairy products and agro-monetary statistics as well as livestock, meat production, milk production and dairy statistics, showing substantial progress towards the compliance with the acquis.
2. Turkey submits to the Commission (Eurostat) key national accounts indicators (GDP and GNI and main components) in accordance with ESA 95 (ESA 2010) together with a detailed description of the methodology used.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

2- SECONDARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	General Communiqué Amending the General Communiqué on General Government's financial statistics (OG:06.04.2012 /28256) with Serial No 5 (Serial No: 6)	<p>Council Regulation (EC) No 2223/96 of 25 June 1996 on the European system of national and regional accounts in the Community</p> <p>Commission Regulation (EC) No 264/2000 of 3 February 2000 on the implementation of Council Regulation (EC) No 2223/96 with respect to short-term public finance statistics</p> <p>Council Regulation (EC) No 479/2009 of 25 May 2009 on the application of the Protocol on the excessive deficit procedure annexed to the Treaty establishing the European Community</p>	Revising the scope of the general government established in the General Communiqué on General Government's financial statistics (Serial No.5)	Preparations are on-going	Ministry of Finance	First half of 2015



3- INSTITUTION BUILDING AND OTHER WORK (Strategy Documents, action plans etc.)

No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
1	Completing the “Strategy to Improve the Turkish Agricultural Statistics System” and submitting the document to the European Commission ²⁶	Contributing to the fulfilment of the closing benchmarks specified for the agricultural statistics.	Preparations are on-going	Ministry of Food, Agriculture and Livestock (MoFAL) Turkish Statistical Institute	First half of 2015
2	Making the Agricultural Production Registration System (TUKAS) fully operational throughout Turkey	Increasing the level of alignment in agricultural statistics and contributing to the fulfilment of the relevant closing benchmarks	Ministry of Food, Agriculture and Livestock continues to collect data throughout Turkey	Ministry of Food, Agriculture and Livestock	First half of 2015
3	General Agricultural Census	Increasing the alignment level in agricultural statistics and contributing to the fulfilment of the relevant closing benchmarks	In accordance with the Protocol between the Ministry of Food, Agriculture and Livestock and Turkish Statistical Institute, data obtained from agricultural enterprises registered in TUKAS will serve as the 2014 General Agricultural Census.	Ministry of Food, Agriculture and Livestock Turkish Statistical Institute	First half of 2015
4	Surveys on Animal Husbandry and Herbal Production Statistics	Conducting the relevant surveys, based on the framework data, which will be obtained when TUKAS becomes fully operational in accordance with the EU practices	Preparations are on-going	Turkish Statistical Institute	First half of 2015

²⁶ Strategy to Improve the Turkish Agricultural Statistics System is also addressed to in Chapter 11 on Agriculture and Rural Development.



No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
5	Producing the balance of payments statistics in accordance with the Sixth Edition of Balance of Payments and International Investment Position Manuel (BPM6)	Aligning with the Regulation (EC) No 184/2005 of the European Parliament and of the Council of 12 January 2005 on Community statistics concerning balance of payments, international trade in services and foreign direct investment, the Commission Regulation (EU) No 555/2012 of 22 June 2012 amending Regulation (EC) No 184/2005 of the European Parliament and of the Council on Community statistics concerning balance of payments, international trade in services and foreign direct investment, as regards the update of data requirements and definitions as well as the Commission Implementing Regulation (EU) No 228/2014 of 10 March 2014 amending Regulation (EC) No 601/2006 implementing Regulation (EC) No 184/2005 of the European Parliament and of the Council on statistics concerning balance of payments, international trade in services and foreign direct investment, as regards the format and the procedure for the transmission of data	Preparations are on-going	Central Bank of Turkey	First half of 2015



CHAPTER 19: SOCIAL POLICY AND EMPLOYMENT

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS:

Screening Report for Chapter on "Social Policy and Employment" was conveyed to Turkey by the German Presidency on 19 January 2007.

Opening Benchmarks:

1. Ensure that full trade union rights are respected in line with EU standards and the relevant ILO Conventions, in particular as regards the right to organise, the right to strike and the right to bargain collectively. To this effect, Turkey needs to eliminate existing restrictions and adopt fully revised legislation in this area for both private and public sectors.
2. Provide the Commission with an action plan for the gradual transposition, implementation and enforcement throughout the country of the *acquis* (as necessary) in each area covered by this chapter for the benefit of the entire workforce. The action plan should in particular focus on undeclared workers and include an economic and social analysis of the substantial problem of undeclared work in Turkey. The plan should also include
 - a) a timetable of measures envisaged in each area covered by this Chapter;
 - b) the identification of financial and human resources allocated and of efforts needed to reinforce them;
 - c) the identification of the institutions and social partners involved;
 - d) identification of the institutions to be set up for the gradual implementation and enforcement of the *acquis*, including their mandate and status.

For each of the above steps, a gender mainstreaming approach needs to be adopted, with particular attention to be given to women's participation in the labour market.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

1- PRIMARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Law on Anti-Discrimination and Equality ²⁷	<p>Council Directive 2000/43/EC of 29 June 2000 implementing the principle of equal treatment between persons irrespective of racial or ethnic origin</p> <p>Directive 2006/54/EC of the European Parliament and of the Council of 5 July 2006 on the implementation of the principle of equal opportunities and equal treatment of men and women in matters of employment and occupation</p> <p>Council Directive 2004/113/EC of 13 December 2004 implementing the principle of equal treatment between men and women in the access to and supply of goods and services</p> <p>Council Directive 2000/78/EC of 27 November 2000 establishing a general</p>	Safeguarding the right to equal treatment and effectively protecting the individuals against discrimination and accordingly establishing an equality body to operate in this area.	Preparations are on-going	<p>Ministry of Interior</p> <p>Ministry of Family and Social Policies</p> <p>Ministry of Labour and Social Security</p> <p>State Personnel Presidency</p>	First half of 2015

²⁷ Law on Anti-Discrimination and Equality is also referred to in Chapter 22 on Regional Policy and Coordination of Structural Instruments and Chapter 23 on Judiciary and Fundamental Rights.



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		framework for equal treatment in employment and occupation				
2	Amending the Law No.6356 on Trade Unions and Collective Labour Agreement (OG: 07.11.2012/28460)	ILO Conventions No.87, No.98 and No.151 European Social Charter EU Charter of Fundamental Rights	Aligning the Law No.6350 on Trade Unions and Collective Labour Agreement with the EU Charter of Fundamental Rights, relevant ILO Conventions and European Social Charter	Transitional Article 6 and depending on the decision of the Constitutional Court Article 25 of the Law No.6350 on Trade Unions and Collective Labour Agreement will be amended.	Ministry of Labour and Social Security	First half of 2015

2- SECONDARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Participation in the Programme for Employment and Social Innovation (EaSI)	Regulation (EU) No 1296/2013 of the European Parliament and of the Council of 11 December 2013 on a European Union Programme for Employment and Social Innovation (EaSI)	Ensuring effective participation of Turkey in the Programme for Employment and Social Innovation	Preparations are on-going	Ministry for EU Affairs Ministry of Labour and Social Security	Second half of 2014
2	Amending By-law on foster family (OG: 14.12.2012/ 28497)	Communication from the Commission EUROPE 2020 A strategy for smart, sustainable and inclusive growth COM/2010/2020 Communication from the Commission to the European Parliament, the Council, the European Economic and Social	Adapting the foster family service to the current economic and social conditions and extending it to all levels of society	Preparations are on-going	Ministry of Family and Social Policies	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		Committee and the Committee of the Regions The European Platform against Poverty and Social Exclusion: A European framework for social and territorial cohesion COM/2010/0758				
3	By-law on institutional care services for children	<p>Communication from the Commission EUROPE 2020 A strategy for smart, sustainable and inclusive growth COM/2010/2020 final</p> <p>Communication from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions The European Platform against Poverty and Social Exclusion: A European framework for social and territorial cohesion COM/2010/0758</p>	Amending the By-law on kindergartens of General Directorate for Social Services and Child Protection (OG:07.01.1999/23576) and By-law on the establishment and operation of orphanages (OG:13.11.1995/22462) in order to modernize institutional care services for children	Preparations are on-going	Ministry of Family and Social Policies	First half of 2015
4	By-law on child support centre	<p>Communication from the Commission EUROPE 2020 A strategy for smart, sustainable and inclusive growth COM/2010/2020</p> <p>Communication from the Commission to the European Parliament, the Council, the</p>	Providing services for children from a broader perspective and improving these services	Preparations are on-going	Ministry of Family and Social Policies	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		European Economic and Social Committee and the Committee of the Regions The European Platform against Poverty and Social Exclusion: A European framework for social and territorial cohesion COM/2010/0758				
5	By-law on social and economic support	Communication from the Commission EUROPE 2020 A strategy for smart, sustainable and inclusive growth COM/2010/2020 Communication from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions The European Platform against Poverty and Social Exclusion: A European framework for social and territorial cohesion COM/2010/0758	Repealing the By-law on social and economic support by General Directorate for Social Services and Child Protection (OG: 28.09.1986/19235) through incorporating measures to reduce child poverty	Preparations are on-going	Ministry of Family and Social Policies	First half of 2015
6	By-law on child adoption	EUROPE 2020 A strategy for smart, sustainable and inclusive growth COM/2010/2020 Communication from the Commission to the European Parliament, the Council, the European Economic and Social	Reducing the risk of social exclusion for children	Preparations are on-going	Ministry of Family and Social Policies	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		Committee and the Committee of the Regions The European Platform against Poverty and Social Exclusion: A European framework for social and territorial cohesion COM/2010/0758				

3- INSTITUTION BUILDING AND OTHER WORK (Strategy Documents, action plans etc.)

No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
1	National Action Plan on occupational health and safety	Making administrative arrangements for effectively enforcing the Law No.6331 on Occupational Health and Safety and preventing occupational accidents and diseases.	Preparations are on-going	Ministry of Labour and Social Security	Second half of 2014
2	Strategy Paper and Action Plan on social policy towards Roma citizens ²⁸	Increasing economic and social participation of Roman citizens in accordance with the EU's target to improve social inclusion and integration of Roma	Preparations are on-going	Ministry of Family and Social Policies	First half of 2015

²⁸ Strategy Paper and Action Plan on social policy towards Roma citizens is also addressed in Chapter 23 on Judiciary and Fundamental Rights.



CHAPTER 20: ENTERPRISE AND INDUSTRIAL POLICY

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS:

Chapter 20 on “Enterprise and Industrial Policy” was opened for accession negotiations during the German Presidency on 29 March 2007.

Closing Benchmark:

1. Turkey provides the Commission with a revised comprehensive industrial policy strategy aiming at strengthening Turkey's industrial competitiveness. This strategy will address in some detail all key sectors of industry, including all those referred to in the 2003 Industrial Strategy, inter alia shipbuilding, railway- and food industry. It will be built on a thorough evaluation of past policy performance and a solid analysis of the competitiveness of industries concerned. It should enable an improved policy coordination and coherence and lead to better policy ownership and improved policy implementation. The strategy should also take account of the two sectoral strategy documents already under preparation (for the steel and the automotive supply industry) as well as of any future strategic sectoral documents.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

2- SECONDARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Participation in the EU programme for the Competitiveness of Enterprises and SMEs (COSME)	Regulation (EU) No 1287/2013 of the European Parliament and of the Council of 11 December 2013 establishing a Programme for the Competitiveness of Enterprises and SMEs (COSME) (2014 - 2020)	Aligning with EU policy principles and instruments of the Chapter aiming at increasing the competitiveness of SMEs	Preparations are on-going	Ministry for EU Affairs KOSGEB ²⁹	Second half of 2014

3- INSTITUTION BUILDING AND OTHER WORK (Strategy Documents, action plans etc.)

No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
1	Turkish Industrial Strategy Document (2015-2018) and sectoral strategies	Updating the Turkish Industrial Strategy Document which was the closing benchmark of the Chapter, and the sectoral strategies according to contemporary needs of the industry	Preparations are on-going	Ministry of Science, Industry and Technology	First half of 2015
2	SME Strategy and Action Plan (2015-2018)	Aligning with the principles of the Small Business Act for Europe	Preparations are on-going	KOSGEB	First half of 2015

²⁹ Small and Medium Enterprises Development Organization



CHAPTER 22: REGIONAL POLICY AND COORDINATION OF STRUCTURAL INSTRUMENTS

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS:

Chapter 22 on "Regional Policy and Coordination of Structural Instruments" was opened to accession negotiations on 5 November 2013 during the Lithuanian Presidency.

Closing Benchmarks:

1. Turkey demonstrates a satisfactory performance of the indirect management system under Instrument for Pre-accession (IPA) in the regional development and human resources policy areas leading to the conferral of management of EU pre-accession funds without ex-ante controls,
2. Turkey adopts an institutional set-up for the implementation of EU Cohesion Policy (Managing Authorities, Audit Authorities and Intermediate Bodies etc.),
3. Turkey submits to the Commission a capacity building plan for EU Cohesion Policy (covering actions at national, regional and local levels and staff retainment policy).
4. Turkey designates and demonstrates the effective functioning of its national policy leading to the strengthening of its economic, social and territorial cohesion.
5. Turkey submits to the Commission drafts of national strategic planning document and operational programmes under EU Cohesion Policy which complement Turkey's own policy – including actions at the regional and local levels.
6. Turkey designs and completes the set-up of its Management Information System (MIS) based on a thorough needs assessment and an analysis of good practice across the European Union.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

1- PRIMARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Law on Anti-Discrimination and Equality ³⁰	<p>Council Directive 2000/43/EC of 29 June 2000 implementing the principle of equal treatment between persons irrespective of racial or ethnic origin</p> <p>Directive 2006/54/EC of the European Parliament and of the Council of 5 July 2006 on the implementation of the principle of equal opportunities and equal treatment of men and women in matters of employment and occupation</p> <p>Council Directive 2004/113/EC of 13 December 2004 implementing the principle of equal treatment between men and women in the access to and supply of goods and services</p> <p>Council Directive 2000/78/EC of 27 November 2000 establishing a general framework for equal</p>	Preventing discrimination and ensuring equality between men and women during selection and implementation phases of the projects to be designed under cohesion policy	Preparations are on-going	<p>Ministry of Interior</p> <p>Ministry of Labour and Social Security</p> <p>Ministry of Family and Social Policies</p>	First half of 2015

³⁰ Law on Anti-Discrimination and Equality is also referred to in Chapter 19 on "Social Policy and Employment" and Chapter 23 on "Judiciary and Fundamental Rights".



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		treatment in employment and occupation				
2	Law on Conservation of Nature and Biodiversity ³¹	Council Directive 92/43/EEC of 21 May 1992 on the conservation of natural habitats and of wild fauna and flora Directive 2009/147/EC of the European Parliament and of the Council of 30 November 2009 on the conservation of wild birds	Regulating procedures and principles governing conservation and sustainable use of nature, natural habitats and biological diversity, raising awareness of nature and supporting activities to increase public contribution for environment protection	Submitted to the Turkish Grand National Assembly	Ministry of Forestry and Water Affairs	First half of 2015

2- SECONDARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	National Strategy for Regional Development (NSRD)	One of the short-term measures in the Action Plan submitted to the European Commission in 2013 in accordance with the opening benchmark for the Chapter	Setting forth new regional policies through the NSRD, based on the need for a comprehensive regional policy strategy paper for the use of structural instruments	Preparations are on-going	Ministry of Development	First half of 2015
2	By-law on principles and procedures for strategic planning in public administrations	One of the short-term measures in the Action Plan submitted to the European Commission in 2013 in accordance with the opening	Updating the By-law, the legal framework for design and implementation of institutional strategic	Preparations are on-going	Ministry of Development	First half of 2015

³¹ Law on Conservation of Nature and Biodiversity is also referred to in Chapter 27 on "Environment and Climate Change."



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		benchmark for the Chapter	plans, in accordance with current needs and conditions			
3	Circular Amending the Prime Ministry Circular No.2011/15 on the management of EU Pre-accession funds (OG: 18.10.2011/28088)	<p>Regulation (EU) No 231/2014 of the European Parliament and of the Council of 11 March 2014 establishing an Instrument for Pre-accession Assistance (IPA II)</p> <p>Commission Implementing Regulation (EU) No 447/2014 of 2 May 2014 on the specific rules for implementing Regulation (EU) No 231/2014 of the European Parliament and of the Council establishing an Instrument for Pre-accession assistance (IPA II)</p> <p>Regulation (EU) No 236/2014 of the European Parliament and of the Council of 11 March 2014 laying down common rules and procedures for the implementation of the Union's instruments for financing external action</p>	Revising the Prime Ministry Circular No.2011/15 (OG: 18.10.2011/28088) for 2007-2013 IPA according to the new IPA period	Preparations are on-going	Ministry for EU Affairs	First half of 2015



3- INSTITUTION BUILDING AND OTHER WORK (Strategy Documents, action plans etc.)

No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
1	Strategic Planning Guidelines for public administrations	Setting out the framework for strategic plans to be drawn up by public administrations, as one of the short-term measures in the Action Plan submitted to the European Commission in 2013 to meet the opening benchmarks for the Chapter	Updating of the By-law on principles and procedures for strategic planning and Strategic Planning Guidelines for public administrations is on-going within the scope of Improved Strategic Management Capacity Project	Ministry of Development	First half of 2015
2	Particular guidelines for strategic planning, implementation and participation	Tailoring Strategic Planning Guidelines for Public Administrations to address to the particular needs of central public administrations, universities, state economic enterprises and local administrations	Preparation of the guidelines is on-going within the scope of Improved Strategic Management Capacity Project	Ministry of Development	First half of 2015
3	Signing the Framework Agreement between the Government of the Republic of Turkey and the European Commission on the rules for cooperation concerning European Union financial assistance to the Republic of Turkey in the framework of the implementation of the assistance under the Instrument for Pre-Accession Assistance (IPA)	Setting out a common legal basis between Turkey and the EU for the management of EU funds within the scope of the Regulation (EU) No 231/2014 and Commission Implementing Regulation (EU) No 447/2014	Views of public institutions and administrations on the draft framework agreement were submitted to the European Commission. The final draft of the Commission has been submitted to the institutions for approval.	Ministry for EU Affairs	Second half of 2014
4	Conducting a needs assessment for capacity building of the institutions involved in order to improve financial cooperation	Setting out the measures to be taken for a more effective use of the EU funds by the institutions involved	Opinions of public institutions have been elicited regarding concrete measures required for administrative capacity building.	Ministry for EU Affairs Undersecretariat of Treasury	First half of 2015



CHAPTER 23: JUDICIARY AND FUNDAMENTAL RIGHTS

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS³² :

The official Screening Report of the Chapter on "Judiciary and Fundamental Rights" has not yet been submitted to Turkey.

According to the unofficial sources, six opening benchmarks are planned.

1. Turkey provides the Commission with a Judicial Reform Strategy with a view to further strengthening the independence, impartiality and efficiency of the judiciary. The Strategy should outline concrete measures for ensuring the achievement of the objectives set. It should also include the timeframe for implementation of the measures together with the resources necessary and specify the bodies responsible for follow-up and how their effective coordination will be ensured.
2. Turkey provides the Commission with an Anti-corruption Strategy with a view to establishing an effective legal and institutional framework for further fighting corruption. The Strategy should outline concrete measures for ensuring the achievement of the objectives set and should include an analysis of the effectiveness of legislation on financing of political parties and election campaigns in addressing corruption. It should also include the timeframe for implementation of the measures together with the resources necessary and specify the bodies responsible for follow up and how their effective coordination will be ensured.
3. Turkey provides the Commission with an action plan for the further implementation of legislation on fundamental rights with a view to achieving full observance of these rights in practice. The action plan should include measures that would ultimately secure the full respect of the rights and the freedoms guaranteed under the ECHR and the case-law of the ECtHR including legislative measures, as necessary. Turkey should also provide evidence of a track record of progress on fundamental rights.
4. Turkey establishes both an Ombudsman system and an independent, adequately resourced national human rights institution in accordance with relevant UN principles.
5. Turkey revises its legislation on freedom of expression and on foundations in line with ECHR and the case of the ECtHR.
6. Turkey ratifies the Optional Protocol to the UN Convention against Torture (OPCAT).

³² The Chapter on "Judiciary and Fundamental Rights" cannot be opened to negotiations due to political blockage.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

1- PRIMARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Law on Anti-Discrimination and Equality ³³	<p>Council Directive 2000/43/EC of 29 June 2000 implementing the principle of equal treatment between persons irrespective of racial or ethnic origin</p> <p>Council Directive 2004/113/EC of 13 December 2004 implementing the principle of equal treatment between men and women in the access to and supply of goods and services</p> <p>European Convention on Human Rights</p> <p>Political Criteria</p>	Introducing safeguards on the right to equal treatment and effectively protecting the individuals against discrimination	Preparations are on-going	<p>Ministry of Interior</p> <p>Ministry of Family and Social Policies</p> <p>Ministry of Labour and Social Security</p>	First half of 2015
2	Law on the Establishment of the Law Enforcement Monitoring Commission	<p>European Convention on Human Rights</p> <p>Political Criteria</p>	Setting up a central registration system in order to record and monitor all necessary tasks and operations carried out or to be carried out by the administrative bodies with	Submitted to the Turkish Grand National Assembly	Ministry of Interior	First half of 2015

³³ Law on Anti-Discrimination and Equality is also referred to in Chapter 19 on Social Policy and Employment and Chapter 22 on Regional Policy and Coordination of Structural Instruments.



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
			regard to crimes allegedly committed by law enforcement officers or their actions and behaviours requiring disciplinary sanctions with the purpose of making the complaint system more effective, rapid, transparent and reliable; establishing Law Enforcement Monitoring Commission; determining duties, powers and working method of this Commission, other administrative measures, and relevant principles and procedures			
3	Law on Collection of Charitable Donations	European Convention on Human Rights Political Criteria	Repealing the Law No.2860 on Collection of Charitable Donations and making a new legal arrangement in accordance with the changing needs and conditions	Preparations are on-going	Ministry of Interior	First half of 2015
4	Law No. 5253 on Associations (O.G.: 23.11.2004/ 25649), Turkish Civil Code No. 4721 (O.G.: 8.12.2001/24607), and	European Convention on Human Rights Political Criteria	Preventing the legal disputes that arise between the associations and their members, through removing the open-ended provisions in Associations Law; providing	Preparations are on-going	Ministry of Interior	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
	Amendment on the Law No. 6581 on the Organisation and Duties of the Ministry of Interior (O.G.: 23.2.1985/18675) Law Amending the Law on Foundations,		an efficient and effective service to the associations; strengthening the confidence in the civil society organisations; and as it is mentioned in the ECtHR rulings, providing a legal basis to ensure that civil society organisations work effectively in accordance with the passive and active obligations of the State regarding freedom of association			
5	Law on the Protection of the Personal Data ³⁴	European Convention on Human Rights The Convention for the Protection of Individuals with regard to Automatic Processing of Personal Data (ETS No. 108) Directive 95/46/EC of the European Parliament and of the Council of 24 October 1995 on the protection of individuals with regard to the processing of personal data and on the free movement of such data	Determining framework principles on the protection of personal data; establishing an independent board for monitoring the implementation of these principles	Submitted to the Prime Ministry	Ministry of Justice	First half of 2015
6	Amendment on the Law No. 6332 on the National	European Convention on Human Rights	Making legal arrangements regarding the problems	Preparations are on-going	National Human Rights	First half of 2015

³⁴ Law on the Protection of the Personal Data is also referred to in Chapter 24 on Justice, Freedom and Security.



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
	Human Rights Institution (O.G.: 21.06.2012/28339)	Political Criteria	observed during the implementation of the Law on the National Human Rights Institution		Institution	
7	Law Amending Military Criminal Code No. 1632 (O.G.: 22.05.1930/1520) and Certain Laws	Political Criteria	In accordance with the independence and impartiality of the courts and tenure of judges, reorganising the military courts and prosecutors' offices; rearranging the procedures regarding judges, such as disciplinary issues, appointment etc.; ensuring prompt and efficient functioning of the military justice system	Submitted to the Prime Ministry	Ministry of National Defence	First half of 2015
8	Law on the Ratification of UN Optional Protocol to the Convention on the Rights of the Child on a Communications Procedure	European Convention on Human Rights Political Criteria	Ratifying UN Optional Protocol to the Convention on the Rights of the Child on a Communications Procedure in order to improve the implementation of the Convention on the Rights of the Child. This Protocol grants authorisation to the UN Committee on the Rights of the Child to examine individual applications	Submitted to the Turkish Grand National Assembly	Ministry of Foreign Affairs	First half of 2015
9	Law on the Ratification of UN Optional Protocol to the Convention on the	European Convention on Human Rights	Ratifying UN Optional Protocol to the Convention on the Rights of Persons with	Submitted to the Turkish Grand National Assembly	Ministry of Foreign Affairs	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
	Rights of Persons with Disabilities	Political Criteria	Disabilities. This Protocol allows the individuals or groups, affected by the violation of the Convention, to lodge an application to the Committee on the Rights of the Disabled which is established under the Convention			
10	Law on the Ratification of the Protocol No. 15 amending the Convention on the Protection of Human Rights and Fundamental Freedoms (CETS No.213)	European Convention on Human Rights Political Criteria	Ratifying the Protocol No. 15 Amending the Convention on the Protection of Human Rights and Fundamental Freedoms. The aim of the Protocol is the efficient functioning of the European Court of Human Rights	Submitted to the Turkish Grand National Assembly	Ministry of Foreign Affairs	First half of 2015
11	Law on the Ratification of the Additional Protocol to the Convention on the Transfer of Sentenced Persons (ETS No.167)	Political Criteria	Ratifying the Additional Protocol by a "declaration" This Protocol provides for the procedures and principles on the transfer of the sentenced person, before having served or having completed his sentence, without referring to his consent.	Submitted to the Turkish Grand National Assembly	Ministry of Foreign Affairs	First half of 2015
12	Law on the Ratification of UNESCO Convention on the Protection and	Political Criteria	Determining concrete measures regarding the protection of cultural diversity	Submitted to the Turkish Grand National Assembly	Ministry of Foreign Affairs	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
	Promotion of the Diversity of Cultural Expressions ³⁵		with reference to UNESCO Universal Declaration on Cultural Diversity			
13	Law on the Ratification of the Council of Europe Convention for the Protection of Individuals with regard to Automatic Processing of Personal Data (ETS No.108) ³⁶	European Convention on Human Rights Political Criteria	Ratifying the Convention which stipulates Turkey's participation to the common legal system also in the field of the protection of personal data, established within the framework of the Council of Europe	Submitted to the Turkish Grand National Assembly	Ministry of Foreign Affairs	First half of 2015
14	Law on the Ratification of Protocol No.16 to the Convention for the Protection of Human Rights and Fundamental Freedoms (CETS No. 214)	European Convention on Human Rights Political Criteria	Safeguarding and thus improving the fundamental rights and freedoms	Submitted to the Prime Ministry	Ministry of Foreign Affairs	First half of 2015
15	Law on the Ratification of the Council of Europe Convention on Laundering, Search, Seizure and Confiscation of the Proceeds from Crime and on Financing of Terrorism (CETS No. 198) ³⁷	European Convention on Human Rights Political Criteria	Ratifying the Convention which lays down the obligations for the prevention of laundering of the proceeds of crime and financing of terrorism	Submitted to the Prime Ministry	Ministry of Foreign Affairs	First half of 2015

³⁵Law on the Ratification of UNESCO Convention on the Protection and Promotion of the Diversity of Cultural Expressions is also referred to in Chapter 26 on Education and Culture.

³⁶Law on the Ratification of the Council of Europe Convention for the Protection of Individuals with regard to Automatic Processing of Personal Data (ETS No.108) is also referred to in Chapter 24 on Justice, Freedom and Security.

³⁷Law on the Ratification of the Council of Europe Convention on Laundering, Search, Seizure and Confiscation of the Proceeds from Crime and on Financing of Terrorism (CETS No.198) is referred to in Chapter 4 on Free Movement of Capital and Chapter 24 on Justice, Freedom and Security.



2- SECONDARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Amendment on the By-law on Associations (O.G.: 31.03.2005/25772)	European Convention on Human Rights The Rulings of the European Court of Human Rights Political Criteria	Preventing notably the potential disputes to arise between the associations and their members; providing an efficient and effective service to the associations; strengthening the confidence in the civil society organisations; and as it is mentioned in the ECtHR rulings, providing a legal basis to ensure that civil society organisations work effectively in accordance with the passive and active obligations of the State regarding freedom of association	Preparations are on-going	Ministry of Interior	First half of 2015
2	Amendment on the By-law on Collection of Charitable Donations (O.G.:27.12.1999/23919)	European Convention on Human Rights The Rulings of the European Court of Human Rights	Making legal arrangements on the collection of charitable donations in accordance with the changing needs and conditions	Preparations are on-going	Ministry of Interior	First half of 2015
3	Amendment on the Ministry of Interior's	European Convention on Human Rights	Aligning with the amendments to the relevant	Preparations are on-going	Ministry of Interior	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
	By-law on the establishment, duties, work and supervision procedures and principles of the Central and Provincial Directorates of the Department of Associations (O.G.: 15.10.2002/24907)	The Rulings of the European Court of Human Rights	legislation			
4	Amendment on the Ministry of Interior's By-law on Associations' Auditors (O.G.: 22.09.2004/25591)	European Convention on Human Rights The Rulings of the European Court of Human Rights	Aligning with the amendments to the relevant legislation	Preparations are on-going	Ministry of Interior	First half of 2015

3- INSTITUTION BUILDING AND OTHER WORK (Strategy Documents, Action Plans etc.)

No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
1	Updating the Judicial Reform Strategy	Updating the Judicial Reform Strategy in accordance with the current state of play and the needs of the judiciary, taking into consideration the fulfilment level of the objectives within the Strategy. The Judicial Reform Strategy has been implemented after it was submitted to the Council of Ministers in August 2009	Preparations are on-going	Ministry of Justice	First half of 2015



No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
2	Increasing the awareness of local administrative authorities regarding anti-discrimination and equal treatment.	Increasing the awareness of local administrative authorities by introducing safeguards on anti-discrimination and the right to equal treatment; revising the relevant inspection rules	Preparations are on-going	Ministry of Interior	First half of 2015
3	Strategy Paper and Action Plan on social policy towards Roma citizens ³⁸	Strengthening the participation of Roma citizens in economic and social life within the framework of EU's objective of enhancing social inclusion and integration of the Roma	Preparations are on-going	Ministry of Family and Social Policies	First half of 2015

³⁸ Strategy Paper and Action Plan on social policy towards Roma citizens is also addressed in Chapter 19 on Social Policy and Employment.



CHAPTER 24: JUSTICE, FREEDOM AND SECURITY

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS³⁹ :

The official Screening Report of the Chapter on Justice, Freedom and Security has not yet been submitted to Turkey.

According to the unofficial sources, it is envisaged that there will be four opening benchmarks.

1. In the context of the Action Plan for the alignment with the acquis on migration and asylum, Turkey should adopt a detailed roadmap for legislative alignment and institutional enhancement (including recruitment and training of specialised staff) to upgrade considerably the infrastructure required to accommodate asylum seekers, refugees and irregular migrants waiting for their return. This roadmap should clearly include the priorities covering the short, medium and long term and provide a realistic plan (with budgetary calculations). This roadmap should reflect a clear priority setting covering the short, medium and long term. In the roadmap, Turkey should indicate how and when it intends to fully implement the Geneva Convention and its Protocols, including lifting the "geographic limitation" currently in force.
2. Turkey should complement its Integrated Border Management Action Plan with a roadmap containing concrete actions, targets, realistic deadlines, responsible authorities and an estimated budget for each of the actions requiring important investments. The roadmap should cover issues related to enhancing inter-agency co-operation, legislative alignment, institution building - including as a final aim to have a professional body in charge of the control and surveillance of Turkey's borders - and an appropriate human resources policy.
3. Turkey should pursue readmission negotiations with the EU Commission at a steady pace in view of concluding them.
4. Turkey should adopt a multi-annual and multi-disciplinary strategy to fight organised crime, in line with the EU strategic concept on tackling organised crime. The strategy should be accompanied by an action plan with targets, clearly defined guaranteed results, responsible institutions, realistic deadlines and budget estimation, where major investments are required. The strategy should cover the various typologies of cross border crime such as trafficking in human beings, drugs and counterfeited goods.

³⁹ Chapter 24 on "Justice, Freedom and Security" cannot be opened to negotiations due to political blockage.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

1- PRIMARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Law on the Fight Against Trafficking in Human Beings and Protection of Victims	Directive 2011/36/EU of the European Parliament and of the Council of 5 April 2011 on preventing and combating trafficking in human beings and protecting its victims, and replacing Council Framework Decision 2002/629/JHA Council of Europe Convention on Action against Trafficking in Human Beings (CETS. No. 197)	Introducing victim oriented legal safeguards in accordance with international standards and preventing trafficking in human beings with all its forms by introducing an efficient victim support system	Preparations are on-going	Ministry of Interior	First half of 2015
2	Amendment on the Law No. 3152 on the Organisation and Duties of the Ministry of Interior (O.G.: 23.2.1985/18675)	Regulation (EU) No 1052/2013 of the European Parliament and of the Council of 22 October 2013 establishing the European Border Surveillance System (Eurosur) Schengen Catalogue	Introducing legal arrangements regarding the establishment of a well-functioning cooperation, coordination and information exchange mechanism among institutions	Preparations are on-going	Ministry of Interior	First half of 2015
3	Law on the Protection of the Personal Data ⁴⁰	European Convention on Human Rights	Determining framework principles on the protection of personal data; establishing an	Submitted to the Prime Ministry	Ministry of Justice	First half of 2015

⁴⁰ Law on the Protection of the Personal Data is also referred to in Chapter 23 on Judiciary and Fundamental Rights.



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		<p>Law on the Ratification of the Council of Europe Convention for the Protection of Individuals with regard to Automatic Processing of Personal Data (ETS No.108)</p> <p>Directive 95/46/EC of the European Parliament and of the Council of 24 October 1995 on the protection of individuals with regard to the processing of personal data and on the free movement of such data</p>	independent board for monitoring the implementation of these principles			
4	Law for the Establishment of National Mine Action Authority and the Mine Action Centre		Developing policies that are in compliance with International Demining Standards for humanitarian mine and/or unexploded ordnance clearance activities in Turkey; appointing National Mine Action Authority who will manage the related actions, monitor whether they are in compliance with the determined principles; establishing National Mine Action Centre	Submitted to the Prime Ministry	Ministry of National Defence	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
5	Law on the Ratification of the Council of Europe Convention for the Protection of Individuals with regard to Automatic Processing of Personal Data (ETS No.108) ⁴¹	European Convention on Human Rights The Rulings of the European Court of Human Rights	Protection of personal data in accordance with international standards	Submitted to the Turkish Grand National Assembly	Ministry of Foreign Affairs	First half of 2015
6	Law on the Ratification of the Council of Europe Convention on Action against Trafficking in Human Beings (No. 197)	European Convention on Human Rights The Rulings of the European Court of Human Rights Directive 2011/36/EU of the European Parliament and of the Council of 5 April 2011 on preventing and combating trafficking in human beings and protecting its victims, and replacing Council Framework Decision 2002/629/JHA	Combatting trafficking in human beings within the framework of the standards provided by international law. Complying with the requirements set out within the scope of Visa Liberalisation Dialogue launched between Turkey and the EU	Submitted to the Turkish Grand National Assembly	Ministry of Foreign Affairs	First half of 2015
7	Law on the Ratification of the Council of Europe Convention on Laundering, Search, Seizure and	European Convention on Human Rights The Rulings of the European Court of Human Rights	Increasing the efficiency of the international cooperation regarding the fight against proceeds of crime and financing of terrorism	Submitted to the Prime Ministry	Ministry of Foreign Affairs	First half of 2015

⁴¹ Law on the Ratification of the Council of Europe Convention for the Protection of Individuals with regard to Automatic Processing of Personal Data (ETS No.108) is also referred to in Chapter 23 on Judiciary and Fundamental Rights.



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
	Confiscation of the Proceeds from Crime and on Financing of Terrorism (CETS No. 198) ⁴²					
8	Law on Security Services of the Penal Execution Institutions	European Convention on Human Rights Rulings of the European Court of Human Rights Political Criteria	Strengthening the judicial capacity in order to align the legislation on judicial matters with the EU acquis and to implement them, Transferring external security services from General Command of Gendarmerie to the General Directorate of Prisons and Detention Houses.	Submitted to the Turkish Grand National Assembly	Ministry of Justice	First half of 2015

2- SECONDARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	By-law on combating trafficking in human beings and protecting its victims	Directive 2011/36/EU of the European Parliament and of the Council of 5 April 2011 on preventing and combating trafficking in human beings and protecting its victims, and replacing Council Framework	Regulating the procedures and principles governing the implementation of Law on the Fight Against Trafficking in Human Beings and Protection of	Preparations are on-going	Ministry of Interior	First half of 2015

⁴² Law on the Ratification of the Council of Europe Convention on Laundering, Search, Seizure and Confiscation of the Proceeds from Crime and on Financing of Terrorism (CETS No.198) is referred to in Chapter 4 on Free Movement of Capital and Chapter 23 on Judiciary and Fundamental Rights.



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		Decision 2002/629/JHA Council of Europe Convention on Action against Trafficking in Human Beings (CETS. No. 197)	Victims which is envisaged to be enacted			
2	Legal arrangement on the alignment of visa stickers with EU Schengen visa stickers	Council Regulation (EC) No 1683/95 of 29 May 1995 laying down a uniform format for visas Council Regulation (EC) No 334/2002 of 18 February 2002 amending Regulation (EC) No 1683/95 laying down a uniform format for visas Council Regulation (EC) No 856/2008 of 24 July 2008 amending Regulation (EC) No 1683/95 laying down a uniform format for visas as regards the numbering of visas Schengen Catalogue	Aligning visa stickers with the EU acquis	Preparations are on-going	Ministry of Interior Ministry of Foreign Affairs	First half of 2015
3	By-law on the implementation of the Law No. 6458 on foreigners and international protection(OG: 11.04.2013/28615)	Council Regulation (EC) No 1030/2002 of 13 June 2002 laying down a uniform format for residence permits for third-country nationals Regulation (EC) No 562/2006 of the European Parliament and of the Council of 15 March 2006	Regulating the procedures and principles governing implementation of the Law No.6458 on Foreigners and International Protection	Preparations are on-going	Ministry of Interior	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		<p>establishing a Community Code on the rules governing the movement of persons across borders (Schengen Borders Code)</p> <p>Council Directive 2001/55/EC of 20 July 2001 on minimum standards for giving temporary protection in the event of a mass influx of displaced persons and on measures promoting a balance of efforts between Member States in receiving such persons and bearing the consequences thereof</p> <p>Council Directive 2003/86/EC of 22 September 2003 on the right to family reunification</p> <p>Council Directive 2003/109/EC of 25 November 2003 concerning the status of third-country nationals who are long-term residents</p> <p>Council Directive 2004/114/EC of 13 December 2004 on the conditions of admission of third-country nationals for the purposes of studies, pupil exchange, unremunerated training or voluntary service</p>				



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		<p>Directive 2008/115/EC of the European Parliament and of the Council of 16 December 2008 on common standards and procedures in Member States for returning illegally staying third-country nationals</p> <p>Directive 2011/95/EU of the European Parliament and of the Council of 13 December 2011 on standards for the qualification of third-country nationals or stateless persons as beneficiaries of international protection, for a uniform status for refugees or for persons eligible for subsidiary protection, and for the content of the protection granted</p> <p>Directive 2013/32/EU of the European Parliament and of the Council of 26 June 2013 on common procedures for granting and withdrawing international protection</p> <p>Directive 2013/33/EU of the European Parliament and of the Council of 26 June 2013 laying down standards for the reception of applicants for international protection</p>				



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
4	By-law on carriers' responsibility	<p>Council Regulation (EC) No 1030/2002 of 13 June 2002 laying down a uniform format for residence permits for third-country nationals</p> <p>Regulation (EC) No 562/2006 of the European Parliament and of the Council of 15 March 2006 establishing a Community Code on the rules governing the movement of persons across borders (Schengen Borders Code)</p> <p>Council Directive 2001/55/EC of 20 July 2001 on minimum standards for giving temporary protection in the event of a mass influx of displaced persons and on measures promoting a balance of efforts between Member States in receiving such persons and bearing the consequences thereof</p> <p>Council Directive 2003/86/EC of 22 September 2003 on the right to family reunification</p> <p>Council Directive 2003/109/EC of 25 November 2003 concerning the status of third-country nationals who are long-term residents</p>	Determining the procedures and principles related to the responsibilities of carriers pursuant to Article 98 of Law No. 6458 on Foreigners and International Protection	Preparations are on-going	<p>Ministry of Interior</p> <p>Ministry of Transport, Maritime Affairs and Communications</p>	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		<p>Council Directive 2004/114/EC of 13 December 2004 on the conditions of admission of third-country nationals for the purposes of studies, pupil exchange, unremunerated training or voluntary service</p> <p>Directive 2008/115/EC of the European Parliament and of the Council of 16 December 2008 on common standards and procedures in Member States for returning illegally staying third-country nationals</p> <p>Directive 2011/95/EU of the European Parliament and of the Council of 13 December 2011 on standards for the qualification of third-country nationals or stateless persons as beneficiaries of international protection, for a uniform status for refugees or for persons eligible for subsidiary protection, and for the content of the protection granted</p> <p>Directive 2013/32/EU of the European Parliament and of the Council of 26 June 2013 on common procedures for granting and withdrawing international</p>				



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		protection Directive 2013/33/EU of the European Parliament and of the Council of 26 June 2013 laying down standards for the reception of applicants for international protection				
5	By-law on the Establishment, Duties and Works of the Interpol Europol Department of Turkish National Police and Provincial Branches ⁴³	Regulation (EC) No 1338/2001 of 28 June 2001 laying down measures necessary for the protection of the euro against counterfeiting and Regulation (EC) No 1339/2001 of 28 June 2001 extending the effects of Regulation (EC) No 1338/2001 laying down measures necessary for the protection of the euro against counterfeiting to those Member States which have not adopted the euro as their single currency	Improving the centralization of information on Euro counterfeiting by regulating the work flows of National Central Office (NCO)	Preparations are on-going	Ministry of Interior	First half of 2015

⁴³ By-law on the Establishment, Duties and Works of the Interpol Europol Department of Turkish National Police and Provincial Branches is also addressed to in Chapter 32 on Financial Control.



3- INSTITUTION BUILDING AND OTHER WORK (Strategy Documents, action plans etc.)

No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
1	Establishment of a communication and call centre to combat trafficking in human beings	Establishment of a communication and call centre accessible from throughout Turkey and abroad in order to inform and advise victims and other callers	Work is on-going to extend the service scope of 157 emergency helpline.	Ministry of Interior	First half of 2015
2	Increase in the capacity of Coast Guard Command with respect to irregular migration by sea and fight against organized crime	Increasing the technical and institutional capacity of Turkish Coast Guard Command with respect to irregular migration by sea and fight against organized crime	Preparations are on-going	Ministry of Interior	First half of 2015
3	Strengthening the administrative and technical capacities of units at land and sea borders and border gates	Increasing the capacities of relevant institutions with respect to ensuring border security	Preparations are on-going	Ministry of Interior Ministry of Customs and Trade	First half of 2015
4	Establishment of a modern border security system for the surveillance of land and sea borders	Ensuring continuous surveillance and security of the borders of Turkey	Preparations are on-going	Ministry of Interior	First half of 2015
5	Establishment of Risk Analysis Centre within the Command of Coast Guard	Improving the crime analysis efficiency within the Coast Guard Command and determining the crime prevention strategy through preparation of a crime map	Preparations are on-going	Ministry of Interior	First half of 2015
6	Increase in the institutional capacity to fight against money	Increasing the effectiveness and efficiency in fight against money	Preparations are on-going	Ministry of Finance	First half of 2015



No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
	laundering and financing of terrorism	laundering and financing of terrorism through determining types of criminal activity		Turkish Financial Crimes Investigation Board	
7	Establishment of Institutional and Technical Infrastructure Regarding Carriers' Responsibility	Establishing a Migration Intelligence, Targeting and Risk Analysis Centre for retention, protection and usage of information to be collected from the carriers within the scope of Article 98 of Law No. 6458 on Foreigners and International Protection	Preparations are on-going	Ministry of Interior	First half of 2015



CHAPTER 25: SCIENCE AND RESEARCH

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS:

The chapter was opened and provisionally closed for negotiation on 12 June 2006.

The Agreement for participation Horizon 2020 was signed on 4 June 2014 and is in force as of January 2014. The Decision of Council of Ministers numbered 2014/6539 regarding the approval of the Agreement is published in the Official Gazette No. 29058 on 12 July 2014.

**MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:****3- INSTITUTION BUILDING AND OTHER WORK (Strategy Documents, action plans etc.)**

No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
1	Establishment of an institutional and administrative basis for the monitoring and evaluation of the participation in Horizon 2020.	Maximization of the benefit of Turkey from the participation in the Horizon 2020.	The preparations are on-going	Ministry for EU Affairs TÜBİTAK	First half of 2015



CHAPTER 26: EDUCATION AND CULTURE

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS⁴⁴ :

Screening Report for Chapter on "Education and Culture" has been conveyed to Turkey by the Austrian Presidency on 26 April 2006.

There is no opening benchmark for this Chapter.

Turkey submitted the Negotiation Position Paper to the European Commission on 25 May 2006.

⁴⁴ The Chapter on "Education and Culture" cannot be opened to negotiations due to political blockage.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

1- PRIMARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Law on the Ratification of UNESCO Convention on the Protection and Promotion of the Diversity of Cultural Expressions ⁴⁵	2005 UNESCO Convention on the Protection and Promotion of the Diversity of Cultural Expressions	Ratification of the Convention shall contribute to the enrichment of cultural policies of Turkey. Enhancing cooperation with the EU in the area of culture and aligning with the Union policies	Submitted to the Turkish Grand National Assembly	Ministry of Foreign Affairs	First half of 2015

2- SECONDARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Participation in the Creative Europe Programme	Regulation (EU) No 1295/2013 of the European Parliament and of the Council of 11 December 2013 establishing the Creative Europe Programme (2014 to 2020) and repealing Decisions No 1718/2006/EC, No 1855/2006/EC and No 1041/2009/EC Text with EEA relevance	Supporting cultural and creative sectors with membership to the Creative Europe Programme	Preparations are on-going	Ministry for EU Affairs Ministry of Culture and Tourism	Second half of 2014

⁴⁵ Law on the Ratification of UNESCO Convention on the Protection and Promotion of the Diversity of Cultural Expressions is also referred to in Chapter 23 - Judiciary and Fundamental Rights.



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
2	By-law on national qualifications framework (NQF) and its annex NQF paper ⁴⁶	Recommendation of the European Parliament and of the Council of 23 April 2008 on the establishment of the European Qualifications Framework for lifelong learning (Text with EEA relevance) (2008/C 111/01)	Ensuring recognition and transparency of qualifications at the international level and supporting the mobility of individuals	Preparations are on-going	Vocational Qualifications Authority	First half of 2015
3	By-law on the establishment and rules of procedures of Turkey's national youth council	Resolution of the Council and of the Representatives of the Governments of the Member States, meeting within the Council, on youth work (2010/C 327/01)	Supporting active participation of young people in society in social, economic and political areas and supporting their personal development, contributing to policies to be developed in the area of youth, implementing national and international work and projects, helping coordination among organisations involved in the areas of young people and youth and increasing participation of young people in decision making and implementation processes	Preparations are on-going	Ministry of Youth and Sports	First half of 2015
4	By-law on field studies of folklore, services of the centre for information and documentation and	2003 UNESCO Convention for the Safeguarding of the Intangible Cultural Heritage 1989 UNESCO Recommendation	Regulating the procedures and principles governing duties of folklore researchers working at central and provincial units of the Ministry of Culture and	Preparations are on-going	Ministry of Culture and Tourism	First half of 2015

⁴⁶ By-law on national qualifications framework (NQF) and its annex NQF paper is also referred to in Chapter 3 on Right of Establishment and Freedom to Provide Services.



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
	studies of intangible cultural heritage	on the Safeguarding of Traditional Culture and Folklore	Tourism, field studies of folklore, determination and registration of bearers of intangible cultural heritage, provision of documents through research, collection, purchase and donation for the centre for information and documentation for folklore			

3- INSTITUTION BUILDING AND OTHER WORK (Strategy Documents, action plans etc.)

No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
1	Referencing NQF with European Qualifications Framework (EQF) and Referencing Report ⁴⁷	Ensuring transparency of qualifications, promoting recognition of qualifications among different countries, ensuring comparison with other national qualifications frameworks	The approval process of the prepared NQF Paper is about to be completed. Referencing process has been initiated with the project financed under Erasmus+ and conducted by EQF national contact point.	Vocational Qualifications Authority Council of Higher Education Ministry of National Education	First half of 2015

⁴⁷ Referencing NQF with European Qualifications Framework (EQF) and Referencing Report is also referred to in Chapter 3 on Right of Establishment and Freedom to Provide Services.



CHAPTER 27: ENVIRONMENT AND CLIMATE CHANGE

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS:

Chapter 27 - Environment and Climate Change was opened to accession negotiations during the Swedish Presidency on 21 December 2009.

Closing Benchmarks:

1. Turkey adopts legislation aimed at transposing the EU's horizontal and framework environmental legislation, including its transboundary aspects
2. Turkey adopts legislation aimed at transposing the acquis in the field of water quality, notably its Framework Water Protection Law; establishes River Basin Protection Action Plans; and makes further significant progress in legislative alignment in this sector by adopting implementing legislation
3. Turkey adopts legislation aimed at transposing the acquis in the field of industrial pollution control and risk management.
4. Turkey continues its alignment with the acquis in the remaining sectors of this chapter, including nature protection and waste management, in line with the Plan for Setting up Necessary Administrative Capacities at National, Regional and Local Level and Required Financial Resources for Implementing the Environmental Acquis and demonstrates that it will be fully prepared to ensure the implementation and enforcement of the EU requirements at the date of accession
5. Turkey continues capacity building of the administrative bodies at all levels, including inspection services, in line with the Plan for Setting up Necessary Administrative Capacities at National, Regional and Local Level and Required Financial Resources for Implementing the Environmental Acquis, further improves coordination of work and demonstrates that all appropriate administrative structures will be in place in good time before accession to enable implementation and enforcement of the acquis in all sectors of this chapter.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

1- PRIMARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Law on Conservation of Nature and Biodiversity ⁴⁸	Council Directive 92/43/EEC of 21 May 1992 on the conservation of natural habitats and of wild fauna and flora Directive 2009/147/EC of the European Parliament and of the Council of 30 November 2009 on the conservation of wild birds	Regulating procedures and principles governing conservation and sustainable use of nature, natural habitats and biological diversity, raising awareness of nature and supporting activities to increase public contribution for environment protection	Submitted to the Turkish Grand National Assembly	Ministry of Forestry and Water Affairs	First half of 2015

2- SECONDARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	By-law amending the by-law on general principles of waste management (OG: 05.07.2008/26927)	Directive 2008/98/EC of the European Parliament and of the Council of 19 November 2008 on waste and repealing certain Directives (Text with EEA relevance)	Transposing the definition of “by-product” introduced by Waste Framework Directive into national legislation	Preparations are on-going	Ministry of Environment and Urbanisation	First half of 2015
2	By-law amending the by-law on prevention of major industrial	Directive 2012/18/EU of the European Parliament and of the Council of 4 July 2012 on the control	Updating the current by-law in order to ensure high level, effective and continuous	Preparations are on-going	Ministry of Labour and Social Security	First half of 2015

⁴⁸ Law on Conservation of Nature and Biodiversity is also referred to in Chapter 22 on Regional Policy and Coordination of Structural Instruments.



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
	accidents and reducing their effects (OG: 30.12.2013/28867)	of major-accident hazards involving dangerous substances, amending and subsequently repealing Council Directive 96/82/EC Text with EEA relevance	protection with a view to preventing major industrial accidents in establishments having dangerous substances and minimizing the damages of potential accidents to human beings and environment		Ministry of Environment and Urbanisation	
3	By-law on establishment and management of National Geographic Information Systems and Geographic Data Infrastructure	Directive 2007/2/EC of the European Parliament and of the Council of 14 March 2007 establishing an Infrastructure for Spatial Information in the European Community (INSPIRE)	Regulating procedures and principles governing establishment and management of national geographic information systems and geographic data infrastructure, numerical production and sharing of all geographic data and geographic information in an electronic environment	Preparations are on-going	Ministry of Environment and Urbanisation	First half of 2015
4	By-law on fluorinated greenhouse gases	Regulation (EC) No 842/2006 of the European Parliament and of the Council of 17 May 2006 on certain fluorinated greenhouse gases Regulation (EU) No 517/2014 of the European Parliament and of the Council of 16 April 2014 on fluorinated greenhouse gases and repealing Regulation (EC) No 842/2006	Increasing the national capacity with respect to fluorinated greenhouse gases, controlling the equipment relying on fluorinated greenhouse gases, controlling the import of fluorinated greenhouse gases, reporting their entry into market and import, training of the technical personnel and establishing an authorization system	Preparations are on-going	Ministry of Environment and Urbanisation	First half of 2015



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
5	By-law on substances that deplete the ozone layer	Regulation (EC) No 1005/2009 of the European Parliament and of the Council of 16 September 2009 on substances that deplete the ozone layer (Text with EEA relevance)	Updating the phase-out schedules of substances that deplete the ozone layer, including new substances that deplete the ozone layer in the by-law and introducing more comprehensive prohibitions by revising the By-law on reducing substances that deplete the ozone layer (OG: 12.11.2008/ 27052)	Preparations are on-going	Ministry of Environment and Urbanisation	First half of 2015
6	By-law on irrigation water loss and leakages	Directive 2000/60/EC of the European Parliament and of the Council of 23 October 2000 establishing a framework for Community action in the field of water policy (Water Framework Directive)	Regulating procedures and principles governing effective and efficient use of irrigation water, prevention of overuse of water resources, reduction of water loss and leakages, provision of irrigation water and reduction of its usage costs	Preparations are on-going	Ministry of Forestry and Water Affairs	First half of 2015
7	By-law on protection of drinking water basins	Directive 2000/60/EC of the European Parliament and of the Council of 23 October 2000 establishing a framework for Community action in the field of water policy	Regulating procedures and principles governing protection of quality and quantity of surface and ground water resources intended for human consumption	Preparations are on-going	Ministry of Forestry and Water Affairs	First half of 2015
8	Communiqué on establishment, duties, working procedures and	Directive 2000/60/EC of the European Parliament and of the Council of 23 October 2000	Revising the existing Communiqué (OG: 18.06.2013/28681) to	Preparations are on-going	Ministry of Forestry and Water Affairs	Second half of 2014



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
	principles of executive boards on basins	establishing a framework for Community action in the field of water policy	eliminate problems encountered during implementation			
9	By-law amending the by-law on the protection of groundwaters against pollution and deterioration (OG: 07.04.2012/28257)	<p>Directive 2006/118/EC of the European Parliament and of the Council of 12 December 2006 on the protection of groundwater against pollution and deterioration</p> <p>Commission Directive 2014/80/EU of 20 June 2014 amending Annex II to Directive 2006/118/EC of the European Parliament and of the Council on the protection of groundwater against pollution and deterioration Text with EEA relevance</p>	"Minimum list of parameters establishing threshold values" included in Directive 2006/118/EC has been amended with Directive 2014/80/EU and new parameters have also been added to the list. Updating the existing by-law on the protection of groundwater against pollution and deterioration	Preparations are on-going	Ministry of Forestry and Water Affairs	First half of 2015
10	Technical Regulation Communiqué Regarding Petrol Types (Liquid Fuel Series No: 14)	Directive 98/70/EC of the European Parliament and of the Council of 13 October 1998 relating to the quality of petrol and diesel fuels and amending Council Directive 93/12/EEC	Transposing into national legislation the amendments made on the Directive 98/70/EC by the Directives 2009/30/EC and 2011/63/EU	Preparations are on-going	Energy Market Regulatory Authority	First half of 2015
11	Technical Regulation Communiqué Regarding Diesel Types (Liquid Fuel Series No: 15)	Directive 98/70/EC of the European Parliament and of the Council of 13 October 1998 relating to the quality of petrol and diesel fuels and amending Council Directive 93/12/EEC	Transposing into national legislation the amendments made on the EU Directive 98/70/EC by the Directives 2009/30/EC and 2011/63/EU	Preparations are on-going	Energy Market Regulatory Authority	First half of 2015



3- INSTITUTION BUILDING AND OTHER WORK (Strategy Documents, action plans etc.)

No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
1	National Flood Management Strategy Document and Action Plan	Determining a result oriented policy on sustainable flood management supported by concrete objectives; defining the objectives in cooperation with responsible institutions; determining the strategy and activities required for ensuring the coordination and participation of public sector, private sector, civil society organisations and scientific institutions	Preparations are on-going	Ministry of Forestry and Water Affairs	Second half of 2014



CHAPTER 28 - CONSUMER AND HEALTH PROTECTION

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS:

Chapter 28 on Consumer and Health Protection has been opened to negotiations on 19 December 2007 during the Portuguese Presidency.

Closing Benchmarks:

1. Turkey revises its current legislation on general product safety and further amends its legislation on consumer protection in order to align with the acquis (including on consumer sales, unfair contract terms, distance selling, doorstep selling, price indication, package travel, timeshare, consumer credit, injunctions, distance marketing of financial services and unfair commercial practices) and demonstrates that adequate administrative structures and enforcement capacity, such as the necessary means to participate in the Community's Rapid Alert System (RAPEX), will be in place to implement them correctly by the time of accession.
2. Turkey adopts the legislation aiming at transposing the Commission implementing directives in the area of technical requirements for blood and blood components, traceability requirements and notification of serious adverse reactions and events and of a quality system for blood establishments. Turkey demonstrates that it will have the adequate administrative capacity to properly implement and enforce this legislation by the time of accession.
3. Turkey adopts the legislation aiming at transposing the acquis on tissues and cells, especially with regard to record keeping for 30 years, reproductive cells, reporting of serious adverse events and reactions, data protection and Standard operating procedures for processing and testing of cells and tissues. Turkey demonstrates that it will have the adequate administrative capacity to properly implement and enforce this legislation by the time of accession.
4. Turkey achieves substantive progress in transposing tobacco products regulation acquis, especially by focusing on high tar yields and oral tobacco, as well as in transposing the tobacco advertising acquis.
5. Turkey demonstrates that adequate institutional and administrative capacity will be in place to fulfil by the time of accession, EU reporting and coordination obligations including participation in the Early Warning Response System (EWRS) in the field of communicable diseases.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

2- SECONDARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	By-law on advertisements and unfair commercial practices	<p>Directive 2006/114/EC of the European Parliament and of the Council of 12 December 2006 concerning misleading and comparative advertising</p> <p>Directive 2005/29/EC of the European Parliament and of the Council of 11 May 2005 concerning unfair business-to-consumer commercial practices in the internal market and amending Council Directive 84/450/EEC, Directives 97/7/EC, 98/27/EC and 2002/65/EC of the European Parliament and of the Council and Regulation (EC) No 2006/2004 of the European Parliament and of the Council</p>	Determining detailed rules on implementation with regard to advertising and unfair commercial practices within the scope of the relevant articles of the new Law no 6502 on Consumer Protection	Preparations are on-going	Ministry of Customs and Trade	Second half of 2014
2	By-law on package tour contracts	Council Directive 90/314/EEC of 13 June 1990 on package travel, package holidays and package tours	Determining detailed rules on implementation with regard to package tour contracts within the scope of the relevant articles of the new Law no 6502 on Consumer Protection	Preparations are on-going	Ministry of Customs and Trade	Second half of 2014



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
3	By-law on consumer credit contracts	Directive 2008/48/EC of the European Parliament and of the Council of 23 April 2008 on credit agreements for consumers and repealing Council Directive 87/102/EEC	Determining detailed rules on implementation with regard to credit agreements for consumers within the scope of the relevant Articles of the Law No. 6502 on Consumer Protection	Preparations are on-going	Ministry of Customs and Trade	Second half of 2014
4	By-Law on contracts negotiated away from business premises	Directive 2011/83/EU of the European Parliament and of the Council of 25 October 2011 on consumer rights, amending Council Directive 93/13/EEC and Directive 1999/44/EC of the European Parliament and of the Council and repealing Council Directive 85/577/EEC and Directive 97/7/EC of the European Parliament and of the Council	Determining detailed rules on implementation with regard to contracts negotiated away from business premises within the scope of the relevant articles of the new Law no 6502 on Consumer Protection	Preparations are on-going	Ministry of Customs and Trade	Second half of 2014
5	By-Law on distance contracts	Directive 2011/83/EU of the European Parliament and of the Council of 25 October 2011 on consumer rights, amending Council Directive 93/13/EEC and Directive 1999/44/EC of the European Parliament and of the Council and repealing Council Directive 85/577/EEC and Directive 97/7/EC of the European Parliament and of the Council	Determining detailed rules on implementation with regard to distance contracts within the scope of the relevant articles of the new Law no 6502 on Consumer Protection	Preparations are on-going	Ministry of Customs and Trade	Second half of 2014
6	By-Law on Distance Contracts concerning Financial Services	Directive 2002/65/EC of the European Parliament and of the Council of 23 September 2002	Determining detailed rules on implementation with regard to distance contracts	Preparations are on-going	Ministry of Customs and Trade	Second half of 2014



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		concerning the distance marketing of consumer financial services and amending Council Directive 90/619/EEC and Directives 97/7/EC and 98/27/EC	concerning financial services within the scope of the relevant articles of the new Law no 6502 on Consumer Protection			
7	By-Law on Timeshare and Long-term Holiday Services Contracts	Directive 2008/122/EC of the European Parliament and of the Council of 14 January 2009 on the protection of consumers in respect of certain aspects of timeshare, long-term holiday product, resale and exchange contracts	Determining detailed rules on implementation with regard to timeshare and long term holiday services contracts within the scope of the relevant Articles of the new Law No. 6502 on Consumer Protection	Preparations are on-going	Ministry of Customs and Trade	Second half of 2014
8	By-Law on housing finance contracts	Directive 2014/17/EU of the European Parliament and of the Council of 4 February 2014 on credit agreements for consumers relating to residential immovable property and amending Directives 2008/48/EC and 2013/36/EU and Regulation (EU) No 1093/2010	Determining detailed rules on implementation with regard to housing finance contracts within the scope of the relevant articles of the new Law no 6502 on Consumer Protection	Preparations are on-going	Ministry of Customs and Trade	Second half of 2014
9	By-Law on Consumer Arbitration Committees	Directive 2009/22/EC of the European Parliament and of the Council of 23 April 2009 on injunctions for the protection of consumers' interests Directive 2013/11/EU of the European Parliament and of the Council of 21 May 2013 on	Determining detailed rules on implementation with regard to consumer arbitration committees within the scope of the relevant Articles of the new Law No. 6502 on Consumer Protection	Preparations are on-going	Ministry of Customs and Trade	Second half of 2014



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		<p>alternative dispute resolution for consumer disputes and amending Regulation (EC) No 2006/2004 and Directive 2009/22/EC</p> <p>Regulation (EC) No 2006/2004 of the European Parliament and of the Council of 27 October 2004 on cooperation between national authorities responsible for the enforcement of consumer protection laws</p> <p>Regulation (EU) No 524/2013 of the European Parliament and of the Council of 21 May 2013 on online dispute resolution for consumer disputes and amending Regulation (EC) No 2006/2004 and Directive 2009/22/EC</p>				



3- INSTITUTION BUILDING AND OTHER WORK (Strategy Documents, action plans etc.)

No	Institution building/other work	Objective	Current stage	Responsible Institution	Start of the implementation
1	National Market Surveillance Strategy Document (2015- 2017) ⁴⁹	Preparation of a comprehensive strategy document which includes the main elements and objectives for strengthening the administrative capacity necessary for the implementation of the EU legislation on market surveillance	National market surveillance strategy document has been prepared for the periods 2010-2012 and 2012-2014. In the Market Surveillance Coordination Board meeting on 17 June 2014, it was agreed to start the work for preparing a new strategy document which shall include national market surveillance policies for the period after 2014 and work towards this goal has started. The document will be submitted to the Ministry for European Union Affairs upon completion.	Ministry of Economy	Second half of 2014

⁴⁹ National Market Surveillance Strategy Document (2015- 2017) is also addressed to in Chapter 1 on Free Movement of Goods.



CHAPTER 29: CUSTOMS UNION

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS⁵⁰ :

Screening Report for Chapter on "Customs Union" has been conveyed to Turkey by the German Presidency on 11 May 2007.

Opening Benchmark:

1. Elimination of the customs duty relief by Turkey for those goods covered by Decision 1/95 of the EC-Turkey Association Council sold in duty-free shops to travellers entering into its customs territory.

⁵⁰ The Chapter on "Customs Union" cannot be opened to negotiations due to political blockage.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

2- SECONDARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	General Communiqué on Customs (Decisions on Tariff Classification)	Various classification regulations of the EU	Translating EU classification regulations and removing the differences between the EU and Turkey in terms of tariff restrictions.	Preparations are on-going	Ministry of Customs and Trade	First half of 2015
2	Decree no 2006/10895 on the Procedures for the Implementation of Customs Union Established Between Turkey and the European Community (Tariff Classification Decisions)	Decision No 1/2006 of the EC-Turkey Customs Cooperation Committee on the Procedures for the Implementation of Customs Union Established Between Turkey and the European Community	Revision and simplification of the legislation in question	Preparations are on-going	Ministry of Customs and Trade	First half of 2015



CHAPTER 30: EXTERNAL RELATIONS

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS⁵¹ :

Official Screening Report for Chapter on "External Relations" has not yet been submitted to Turkey.

According to the unofficial sources, it is envisaged that there will be one opening benchmark.

1. Turkey should be making full use of consultation mechanism of the Customs Union. Making consultations with a view to ensuring coherence of Turkey's position with European Community in multilateral negotiations, in particular in the World Trade Organizations, on trade in goods.

⁵¹ The Chapter on "External Relations" cannot be opened to negotiations due to political blockage.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

1- PRIMARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	The Law Approving the Ratification of the Free Trade Agreement between Turkey and Kosovo	Aligning with the free trade agreements that EU has concluded with third countries	Concluding similar agreements with the countries that EU has concluded free trade agreements, within the scope of the obligation for adopting the EU's preferential trade regime	A free trade agreement has been concluded with Kosovo and domestic approval process for putting the Agreement in force continues in both countries.	Ministry of Economy	First half of 2015
2	The Law Approving the Ratification of the Free Trade Agreement between Turkey and Malaysia	Aligning with the free trade agreements that EU has concluded with third countries	Concluding similar agreements with the countries that EU has concluded free trade agreements, within the scope of the obligation for adopting the EU's preferential trade regime	A free trade agreement has been concluded with Malaysia and domestic approval process for putting the Agreement in force continues in both countries.	Ministry of Economy	First half of 2015
3	The Law Approving the Ratification of the Free Trade Agreement between Turkey and Moldova	Aligning with the free trade agreements that EU has concluded with third countries	Concluding similar agreements with the countries that EU has concluded free trade agreements, within the scope of the obligation for adopting the EU's preferential trade regime	A free trade agreement has been concluded with Moldova and domestic approval process for putting the Agreement in force continues in both countries.	Ministry of Economy	First half of 2015



2- SECONDARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Decree No: 2001/3485 on Determination of Origin of Goods Benefiting from Preferential Regime for the Purposes of the Generalised System of Preferences	Commission Regulation (EU) No 1063/2010 of 18 November 2010 amending Regulation (EEC) No 2454/93 laying down provisions for the implementation of Council Regulation (EEC) No 2913/92 establishing the Community Customs Code	Amending the Governmental Decree no 2001/3485 and aligning with the new Generalised System of Preference of the EU	Preparations are on-going	Ministry of Customs and Trade	First half of 2015



CHAPTER 32: FINANCIAL CONTROL

CURRENT SITUATION IN THE ACCESSION NEGOTIATIONS:

The Financial Control Chapter was opened to accession negotiations during the German Presidency on 26 June 2007.

Closing Benchmarks:

1. Adoption and implementation of PIFC legislation and of the relevant policies in accordance with the comprehensive PIFC policy paper to be adopted, supported by adequate implementation capacities.
2. Adoption and implementation of policies and legislation to guarantee the functioning of the Turkish Court of Accounts in line with the INTOSAI standards and guidelines.
3. Alignment of the Turkish Criminal Code with the protection of the EU's financial interests (PIF) Convention and its protocols
4. Setting up an effective and efficient coordination service to guarantee the fulfilment of obligations arising from article 280 (3) of the treaty establishing the European community and application of the provisions of Regulation (EC) No. 2185/96 concerning the on-the-spot checks and inspections carried out by the Commission, in particular the obligations of assistance to Commission inspectors from the day of accession at the latest
5. Legislative and administrative alignment with Council Regulation 1338/2001 laying down measures necessary for the protection of the Euro against counterfeiting, applicable from the day of accession at the latest.
6. Legislative and administrative alignment with Council Regulation (EC) No. 2182/2004 concerning medals and tokens similar to euro coins, applicable from the day of accession at the latest.



MEASURES TO BE TAKEN IN THE FORTHCOMING PERIOD:

2- SECONDARY LEGISLATION

No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
1	Amending the procedures and principles on internal control and ex-ante financial control (OG:31.12.2005/26040 -3 rd bis)	Regulation (EU, Euratom) No 966/2012 of the European Parliament and of the Council of 25 October 2012 on the financial rules applicable to the general budget of the Union and repealing Council Regulation (EC, Euratom) No 1605/2002	Consolidation and simplification of secondary legislation on internal control system established for aligning with the EU	Preparations are on-going	Ministry of Finance	First half of 2015
2	Amending the Communiqué on Public Internal Control Standards (OG: 26.12.2007/26738)	Regulation (EU, Euratom) No 966/2012 of the European Parliament and of the Council of 25 October 2012 on the financial rules applicable to the general budget of the Union and repealing Council Regulation (EC, Euratom) No 1605/2002	Aligning the Public Internal Control Standards with the Internal Control Guide which was updated by COSO in 2013	Preparations are on-going	Ministry of Finance	First half of 2015
3	By-law on the Establishment, Duties and Works of the Interpol Europol Department of Turkish National Police and Provincial Branches ⁵²	Regulation (EC) No 1338/2001 of 28 June 2001 laying down measures necessary for the protection of the euro against counterfeiting and Regulation (EC) No 1339/2001 of 28 June 2001 extending the effects of Regulation (EC) No	Improving the centralization of information on Euro counterfeiting by regulating the work flows of National Central Office (NCO)	Preparations are on-going	Ministry of Interior	First half of 2015

⁵² By-law on the Establishment, Duties and Works of the Interpol Europol Department of Turkish National Police and Provincial Branches is also addressed to in Chapter 24 on Justice, Freedom and Security.



No	Name of the legislation to be amended/enacted	EU legislation to comply with	Objective	Current stage	Responsible Institution	Period of Publication
		1338/2001 laying down measures necessary for the protection of the euro against counterfeiting to those Member States which have not adopted the euro as their single currency				



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